

Minutes of the Regular meeting of the Syracuse City Council held on September 8, 2015, at 7:00 p.m., in the Council Chambers, 1979 West 1900 South, Syracuse City, Davis County, Utah.

Present: Councilmembers: Mike Gailey
Craig A. Johnson
Karianne Lisonbee
Douglas Peterson

Mayor Terry Palmer
City Manager Brody Bovero
City Recorder Cassie Z. Brown

City Employees Present:

City Attorney Paul Roberts
Finance Director Steve Marshall
Community Development Director Brigham Mellor
Public Works Director Robert Whiteley
Fire Chief Eric Froerer
Police Chief Garret Atkin
Parks and Recreation Director Kresta Robinson

Visitors Present:	Jordan Savage	Melissa Payne	Logan Payne
	Karson Payne	Randy Bennett	Stanton Carr
	Corinne Bolduc	Coulsen Rich	Doug Rich
	Brian Patterson	Brandon Mauhar	John Lewis
	Clara Gomez	Miles Lebaron	London Lebaron
	Jaxon Mansfield	Gage Mansfield	Nik Cheney
	Clint Jeffs	Gerald Jacobs	Mark Stapley
	Kevin Homer	Jeannie McBride	Mike McBride
	Don McManus	Daxyn Smith	Andrea Anderson
	Gary Pratt	Mila Barton	Kalee Eddy
	Deanne Eddy	Norm Eddy	Payson Payne
	Julie Kendell	June Thurgood	Diane Palmer
	Ray Zaugg	Pat Zaugg	Mindy Johns

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1. Meeting Called to Order/Adopt Agenda

Mayor Palmer called the meeting to order at 7:00 p.m. as a regularly scheduled meeting, with notice of time, place, and agenda provided 24 hours in advance to the newspaper and each Councilmember. Councilmember Johnson provided an invocation. Councilmember Lisonbee then led all present in the Pledge of Allegiance.

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COUNCILMEMBER PETERSON MOVED TO ADOPT THE AGENDA. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR.

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2. Presentation of the Syracuse City and Wendy's "Award for Excellence" to Ryker Eddy and Clara Carr for the month of August and Arianne Jiminez and Karson Payne for the month of September.

The City wishes to recognize citizens who strive for excellence in athletics, academics, arts and/or community service. To that end, in an effort to recognize students and individuals residing in the City, the Community and Economic Development, in conjunction with Jeff Gibson, present the recipients for the "Syracuse City & Wendy's Award for Excellence". This monthly award recognizes the outstanding performance of a male and female who excel in athletics, academics, arts, and/or community service. The monthly award recipients will each receive a certificate and be recognized at a City Council meeting; have their photograph placed at City Hall and the Community Center; be written about in the City Newsletter, City's Facebook and Twitter Feed, and City's website; be featured on the Wendy's product television; and receive a \$10 gift certificate to Wendy's.

Mayor Palmer noted both teens receiving the award for August 2015 were nominated by the Syracuse City Recreation Department.

Ryker Eddy:

Ryker Eddy is an exemplary student-scholar with significant leadership skills. Ryker excels in all subject areas and always continues to work hard to show growth. He has above level math and reading skills, yet in class Ryker would continue to improve and gain a deeper understanding of the subject areas. Ryker participates in class and always asks thoughtful and engaging questions, Ryker also excels on the soccer field and shows great sportsmanship. Ryker is a great example and friend to those in the classroom and on the field.

Clara Carr:

Clara Carr is a wonderful student who is always thinking of others. She works hard and gets wonderful grades. Clara is an extremely good author who writes stories that share good things about herself and others. She loves to read and she read over 100 books this past school year. Clara is also kind to everyone she meets. You often see her helping other students with school work and including others in activities and games. Clara is also a wonderful citizen of our school and community. She listens and follows directions. She does everything she can to help things run smoothly each school day. Clara has also set some wonderful goals for herself, and strives every day to accomplish good things. She is one of the most awesome students ever seen.

Mayor Palmer noted both teens receiving the award for September 2015 were nominated by West Point Elementary School.

Arianna Jimenez:

As the school year begins, Arianna Jimenez' teacher is already noticing what an excellent student she is! She excels at being a Peacebuilder. She is often found including others, sharing ideas, and supporting her class team. She is an example of a great student, because she is always on task, follows directions, and finishes her assignments. Arianna's positive attitude about everything she is asked to do is very appreciated in class.

Karson Payne:

Karson Payne is an energetic, fun-loving student who shows enthusiasm at school about the things he is learning. Karson is respectful to his teacher and kind to his classmates. He loves to participate in class and share his ideas. He is bright and creative and enjoys making others smile! He works hard to do the best he can in the classroom and is an awesome student who brings joy to others.

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3. Introduction of new Police Officers Brandon Mauhar and Sam Carter

Police Chief Garret Atkin has requested time on the agenda to introduce his newest Police Officers, Brandon Mauhar and Sam Carter.

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Officer Mauhar addressed the Council and provided a brief overview of his professional background. Chief Atkin then noted that Officer Carter was not able to be present this evening, but noted he also has a great professional background; he has been employed with Syracuse City for nearly four months and the Department is now fully staffed for the first time since he was hired as the Chief of Police. He stated he appreciates the support he receives from the Council and citizenry and indicated he is fortunate to work with great officers. Mayor Palmer stated that he has read several positive comments and compliments regarding the City's Police force on social media recently; the City has a great Police Department and they work hard to keep the City safe.

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4. Approval of Minutes:

The following minutes were reviewed by the City Council: Work Session and Special Meeting of August 25, 2015.

Councilmember Lisonbee made a correction to the minutes; she noted at one point in the meeting Mayor Palmer is referred to as Mayor Taylor.

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COUNCILMEMBER LISONBEE MADE A MOTION TO APPROVE THE MINUTES OF THE WORK SESSION AND SPECIAL MEETING OF AUGUST 25, 2015 AND A MOTION TO RECONSIDER PROPOSED RESOLUTION R15-24 AMENDING THE SYRACUSE CITY GENERAL PLAN LAND USE MAP ADOPTED IN 1976,

AS AMENDED, BY CHANGING THE LAND USE DESIGNATION FOR PROPERTY LOCATED AT APPROXIMATELY 3600 W. 1700 S. FROM PROFESSIONAL OFFICE TO BUSINESS PARK.. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR.

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5. Public comments

June Thurgood stated she has been a resident of Syracuse for 21 years. She thanked the Council for their service, but noted she is unhappy with something that recently occurred. She noted she had no idea that Councilmember Duncan had resigned from the Council until she found out today that the Council would be choosing someone to replace him. She stated she does not have the internet, there was no notice in the newsletter, and the City's notice board does not include information about the vacancy. She then asked the Council to remember something when voting to choose someone to fill the vacancy; the person needs to represent every citizen in the City. The citizens of Syracuse are extremely apathetic, but they all need to be represented. The employees need to be represented as well as the City is their employer. She noted she has a business management degree and she feels employees are a business's greatest asset. She stated she is tired of watching employees leave Syracuse because they are not taken care. She noted her husband works for another municipality and he would not think of leaving; he has not received a pay increase since 2008, but he is taken care of and valued. She stated she does not want the Council to be an 'old boys' or 'old girls' club; she wants the Council to listen to those that have applied to fill the vacancy, though she believes they have likely had their mind made up regarding who will be selected. She concluded by again thanking the Council for serving.

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Mike McBride stated he is present to represent the Syracuse Chamber of Commerce; they have a very special event scheduled for this Saturday called the Safe Family Fair. There will be some very distinguished speakers attending the event, including State Attorney General Sean Reyes and Timothy Ballard who has worked to address the Underground Railroad in Central and South America. The speaking portion of the meeting will be held from 4:30 to 6:00 p.m., but prior to that there will be booths and presentations taking place at the Community Center at 2:00 p.m. He thanked Mayor Palmer for supporting the event and inviting Mr. Reyes and Mr. Ballard to attend.

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Gary Pratt stated several years ago when he was serving on a committee the City Council had some thoughts about planting trees in the City; there was a goal to plant 200 trees in a year. That has not happened, but as he has campaigned throughout the City he has been asked questions about the City's landscaping requirements. Other cities have nice corridors lined with trees and he suggested that the Council discuss that idea and consider an ordinance that would promote the planting of trees. He stated that the City could develop a relationship with a local nursery to get a discounted price on trees and volunteers could be used to plant them. The citizens are willing to pay a portion or all of the cost of the trees and it would help beautify the City, clean the air, and set Syracuse apart from other cities.

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6. Proposed Resolution R15-28 affirming the sanctity of life and urging lawmakers to enact laws to protect the innocent and helpless.

Mayor Palmer worked with the City Attorney to draft a resolution affirming the sanctity of life and he asked that the Council consider adopting the proposed resolution, which he read for the record as follows:

A RESOLUTION OF THE SYRACUSE CITY COUNCIL AFFIRMING THE SANCTITY OF LIFE AND URGING LAWMAKERS TO ENACT LAWS TO PROTECT THE INNOCENT AND HELPLESS

WHEREAS, the City Council represents the citizens of Syracuse, Utah, and is entrusted with the responsibility to protect the health, safety, morals and welfare of every human life within its borders; and

WHEREAS, pursuant to the Twelfth Amendment to the United States Constitution, powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people; and

WHEREAS, the expansion of federal powers into matters of the preservation of individual communities' health, safety, morals and welfare has been in derogation of the Twelfth Amendment; and

WHEREAS, the City Council, in its representative capacity, wishes to affirm the sanctity of life; assert its position that life begins at conception; and encourage state and federal lawmakers to pass legislation which will prevent the destruction of helpless human lives, to remove funding for any organization which receives value for fetal organs or tissue, and to ban the sale of or exchange for value of fetal organs or tissue;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF SYRACUSE CITY, STATE OF UTAH, AS FOLLOWS:

Section 1. The City Council finds that every human life is precious, from the moment of conception until that person draws his or her last breath. All children have within them the potential and right to become good citizens and contributors to society, to love and be loved, and to experience the joys and sorrows of human existence. Cutting short that potential is offensive to our community.

Section 2. The harvest and sale of fetal organs and fetal tissue by organizations funded by tax dollars is incredibly offensive to our community. Allowing any organization to receive compensation for such items encourages the practice of aborting human life. Federal and State lawmakers should declare any transaction in which something of value is exchanged for fetal tissue or organs to be illegal, regardless of whether the transactions are deemed "for profit."

Section 3. The City Council recognizes that the United States Constitution has been interpreted by our Supreme Court to prohibit governments and communities from protecting human life from the moment of conception. It is regrettable that a handful of individuals have wielded such power over hundreds of millions of Americans and deprived us of the ability to protect innocent life in accordance with the dictates of the community's conscience.

Section 4. Nevertheless, the City Council urges lawmakers in the Legislature of the State of Utah and the United States Congress to enact legislation designed to protect human life, within the bounds which have been set by that interpretation of the Constitution.

Section 5. In light of the case law which has created a barrier to protecting human life under the auspices of recognizing a constitutional right to abort pregnancy, the City Council supports a Constitutional amendment which eliminates any such protection for those who choose to cut short human life in any stage of pregnancy.

Section 6. The City Council affirms the sanctity of life, and calls upon responsible citizens and leaders to take action to protect the helpless.

Signed by Syracuse City Mayor Terry Palmer and attested by City Recorder Cassie Z. Brown.

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Mayor Palmer stated the Declaration of Independence protects life, liberty, and the pursuit of happiness; it is a shame that nearly 55 million lives have been lost to abortion and he asked that the Council accept the resolution and send it to local Representatives and Senators as well as national Senators and the United States Congress.

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COUNCILMEMBER JOHNSON MADE A MOTION TO ADOPT PROPOSED RESOLUTION R15-28 AFFIRMING THE SANCTITY OF LIFE AND URGING LAWMAKERS TO ENACT LAWS TO PROTECT THE INNOCENT AND HELPLESS. COUNCILMEMBER PETERSON SECONDED THE MOTION.

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Councilmember Johnson stated he fully supports the resolution; he is disappointed by the things the Planned Parenthood has been doing and the type of material that is used to educate the children of America. He stated it is his opinion that the United States of America is in a period of moral degradation and he attributes much of that to abortion; babies are being murdered and the resolution affirms his believe that life is life and should not be terminated for any reason.

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COUNCILMEMBER LISONBEE MADE A MOTION TO AMEND THE PROPOSED RESOLUTION BY ADDING THE TERM "MAYOR" AT EVERY POINT IN THE RESOLUTION THAT ALSO REFERENCES THE "CITY COUNCIL". COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR.

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Mayor Palmer then called for a vote on the original motion to adopt the resolution; ALL VOTED IN FAVOR.

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7. Davis School District Special Bond Election: Proposed Resolution R15-30 expressing opposition to a special bond election to be held on November 3, 2015 for the issuance of \$298,000,000 General Obligation Bonds by the Davis School District to finance the costs of constructing and furnishing public schools, acquiring land, and other school related projects; OR Proposed Resolution R15-30 expressing support for a special bond election to be held on November 3, 2015 for the issuance of \$298,000,000 General Obligation Bonds by the Davis School District to

finance the costs of constructing and furnishing public schools, acquiring land, and other school related projects.

An administrative staff memo explained during the August 25, 2015 work session meeting representatives of the Davis School District provided the Governing Body with a presentation regarding the ballot issue that will be submitted to voters during the upcoming General Election regarding a General Obligation (GO) Bond for constructing and furnishing public schools, acquiring land, and other school related projects. The Governing Body ask that staff prepare two resolutions, one expressing opposition and one expressing support for the GO bond, and place both on the next City Council agenda for action.

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COUNCILMEMBER LISONBEE MADE A MOTION TO REMOVE BOTH ITEMS FROM THE AGENDA AND TAKE NO ACTION ON THE ISSUE.

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Councilmember Lisonbee indicated this is an issue that has been put to the residents for a vote during the upcoming election. She stated that for the Council to throw their support behind or against the bond election without polling the residents of the City would be inappropriate. She stated the residents should be allowed to vote on the issue without the Council putting forth an opinion on the matter.

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COUNCILMEMBER JOHNSON SECONDED THE MOTION.

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Councilmember Peterson stated he would only support that action if the Council were consistent; the Council just voted on a resolution expressing their opinion regarding abortion. He stated he agrees with that position, but every citizen may not agree with it yet the Council made their voice heard. He stated representatives of the Davis School District were present a few weeks ago to provide the Council with information regarding the bond election and they asked if the City would be willing to adopt a resolution supporting the bond; he is willing to put forth that message. He stated if all similar issues were pulled from City Council agendas he would be comfortable with the motion that has been made, but that is not the case. Councilmember Lisonbee stated that the Council has been consistent as they have never considered a resolution on a matter that would be voted upon by the residents or by another elective body of the people.

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Mayor Palmer clarified that the resolution offers support or opposition to the scheduling of a special election for the bond; the Council is not asked to offer support or opposition for the actual bond. Councilmember Lisonbee disagreed; she noted that the bond election has already been scheduled and a ballot question will be on the General Election ballot. This resolution would either offer support or opposition to the issuance of bonds. She stated that during the last work session meeting the District asked for the City to throw its support behind the bond because several other government entities have done the same and they believe that sends a message to the residents relative to how they should vote. She stated that last year the City Council chose not to consider a resolution relative to a potential fuel tax increase because the Council felt that issue was under the purview of the State Legislature and the City Council has no bearing on the issue. She stated this is a similar situation and she does not feel it is appropriate to consider a resolution without understanding the feelings of the City's residents regarding the issue. Mayor Palmer argued that the language in the resolution specifically references support or opposition for the actual bond election. Councilmember Lisonbee stated that is correct and it is possible that the resolution was miswritten. Councilmember Johnson added that the resolution would communicate the Council's feelings of support or opposition to the actual bond.

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Councilmember Peterson stated he supports the bond question being on the General Election ballot and he supports passage of the bond. Councilmember Gailey stated he would also like to go on record in support of the bond, even if it is voted down this evening. He stated he supports the resolution because he feels one generation needs to build upon another and there is a need for the bond. He stated that even if the item is removed from the agenda he would like for the record to reflect that he supports the issuance of bonds.

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Mayor Palmer stated there is a motion and second to remove the items from the agenda and he called for a vote; VOTING "AYE" – COUNCLMEMBERS JOHNSON AND LISONBEE. VOTING "NO" - COUNCILMEMBERS GAILEY AND PETERSON, AND MAYOR PALMER. The motion failed.

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COUNCILMEMBER PETERSON MADE A MOTION TO ADOPT PROPOSED RESOLUTION R15-30 EXPRESSING SUPPORT FOR A SPECIAL BOND ELECTION TO BE HELD ON NOVEMBER 3, 2015 FOR THE ISSUANCE OF \$298,000,000 GENERAL OBLIGATION BONDS BY THE DAVIS SCHOOL DISTRICT TO FINANCE THE COSTS OF CONSTRUCTING AND FURNISHING PUBLIC SCHOOLS, ACQUIRING LAND, AND OTHER SCHOOL RELATED PROJECTS. COUNCILMEMBER GAILEY SECONDED THE MOTION.

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Councilmember Lisonbee stated that she would like for the record to reflect her abstention; this is not a vote about whether she supports giving the people the opportunity to vote on this issue because she absolutely does; the issue is that the ballot question will already be on the ballot and this is just a resolution saying that the City Council approves of the bond. She is opposed to saying she approves of something that will be put to the people. Mayor Palmer questioned why Councilmember Lisonbee does not vote in opposition if she opposes the resolution. Councilmember Lisonbee stated she is not saying she opposes the ballot question as she is absolutely in favor of it being on the ballot, but she is not supportive of the City Council as a whole voting to throw support behind something that the people have not yet voted upon. She feels this action is inappropriate; she is abstaining from voting and wants that to be reflected in the minutes.

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Councilmember Johnson stated he is undecided; he knows how he feels about the bond and the ballot question, but questions whether it is appropriate to tell the citizens how he feels. He asked that everyone do their own due diligence before deciding how to vote on the ballot question. He stated he may abstain as well and it would be the first time he has ever done so. He stated the election process is a good one and gives residents the opportunity to voice their support or opposition for the bond; children and schools also need money, but he feels the District needs a good audit that tells them what they are doing wrong and how they are wasting money. If that happened it may not be necessary to hold bond elections. He stated he will be voting in opposition on this matter because he feels the District and the way they manage their funds is outrageous; the money being spent on high level administrators could be passed down to teachers who are more deserving an to give opportunities for children to have access to a better education.

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Councilmember Peterson stated that the City has been legally advised that they can express their individual opinion regarding the bond; he feels Councilmember Johnson is wrong and that the District operates very wisely. Even if they did not, this bond has nothing to do with administrative costs. The bond deals with building construction costs and the cost to citizens would only be an additional \$1 or \$2 per year. He stated more schools are needed especially in areas of high growth and increased population. He stated that if the bond is not passed it will be necessary to use more portable classrooms and to transition to year-round school in more areas. He indicated he personally supports the bond and supports including a ballot question on the ballot to allow voters to vote on the issue. Mayor Palmer stated that it is his understanding that the fiscal impact for residents would be \$7.94. Councilmember Peterson stated that is spread over a five-year period.

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Mayor Palmer stated there has been a motion and second to adopt the resolution and he called for a vote; VOTING “AYE” – COUNCILMEMBERS GAILEY AND PETERSON. VOTING “NO” – COUNCILMEMBER JOHNSON. COUNCILMEMBER LISONBEE ABSTAINED FROM VOTING.

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City Recorder Brown indicated that abstentions are not addressed in the City’s rules of order and procedure, but they are addressed in Robert’s Rules of Order, which communicates that those who choose to abstain agree to go with the majority vote. She stated that she wants to make sure that she is recording the vote on this issue correctly; she feels that the manner in which the vote was taken does not technically constitute a tie unless Councilmember Lisonbee voices an ‘aye’ or ‘nay’ opinion. Councilmember Lisonbee noted there are other sections of Robert’s Rules of Order that indicate an abstention is a no vote. Ms. Brown stated that in that case Councilmember Lisonbee’s abstention would be a no vote and there would be a tie and the Mayor should vote to break the tie. Councilmember Lisonbee reiterated she is uncomfortable with the wording of the resolution; she supports the ballot question being on the ballot, but she cannot vote for or against the resolution because either way she is stuck saying something she does not agree with.

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Mayor Palmer stated he will vote “aye” to break the tie. The motion passed.

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8. Proposed Resolution R15-31 appointing Doug Peterson to North

Davis Sewer District (NDSD) Board of Trustees.

An administrative staff memo explained The City has the opportunity to appoint one of its members to serve on the North Davis Sewer District (NDSD) Board of Trustees. Mayor Palmer has recommended that Councilmember Peterson be appointed to fill the position.

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COUNCILMEMBER GAILEY MADE A MOTION TO ADOPT PROPOSED RESOLUTION R15-31 APPOINTING DOUG PETERSON TO THE NORTH DAVIS SEWER DISTRICT BOARD OF TRUSTEES. COUNCILMEMBER PETERSON SECONDED THE MOTION.

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Councilmember Johnson stated he is going back and forth on this item; he would appreciate the motion to indicate that Councilmember Peterson would be serving the end of former Councilmember Duncan's term on the Board. He stated he has concerns with the timing of this action and the fact that the Council is down one member and that an election will be held in November that could change the makeup of the Council. He stated there is no guarantee that Councilmember Peterson will be reelected; he has also heard concerns from citizens who do not believe Councilmember Peterson should be appointed to the Board.

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Mayor Palmer stated there has been a motion and second to adopt the proposed resolution and he called for a vote; ALL VOTED IN FAVOR.

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9. Public Hearing: Authorize Administration to dispose of surplus property.

An administrative staff memo explained several City Departments have indicated they have surplus property to dispose of as follows:

IT/FACILITIES DEPARTMENT:

99 Chevrolet 1 Ton Utility Truck

PUBLIC WORKS DEPARTMENT

2008 Ford F450 4x4: Blown head gaskets

2008 nine-foot wide Fisher snowplow (fit to F450, surplus only if proceeds from sale of F450 truck and plow are reallocated to replace this for a new equivalent snowplow)

2006 Salt Spreader Monroe V-spreader ten foot long mild steel

18" CimLine Asphalt Saw walk behind: Excess smoke from bad engine

2014 John Deere 544k Loader (buyback program)

FIRE DEPARTMENT

Several used pairs of Structural PPE Rubber Boots, various sizes.

Several old plastic hard-hats.

Several obsolete headlamp components.

POLICE DEPARTMENT

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City Manager Bovero reviewed the staff memo.

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COUNCILMEMBER PETERSON MADE A MOTION TO AUTHORIZE ADMINISTRATION TO DISPOSE OF SURPLUS PROPERTY. COUNCILMEMBER JOHNSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

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Councilmember Gailey indicated this was listed as a public hearing on the agenda.

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Mayor Palmer opened the public hearing.

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Dave Maughan stated he would like to comment on this item, but he does not know if there is a point now that the Council has already voted on it; it was noticed as a public hearing and he is not sure how it is possible to have a public hearing after a vote has taken place. Mayor Palmer stated the Council can vote again. Mr. Maughan stated that he would encourage the City to consider ways to maximize the value of the surplus equipment to be disposed of, possibly by donating

it to a more needy entity that may consider it good equipment. He noted the City would get a greater tax benefit for a donation than may otherwise be received in the sale of property.

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There were no additional persons appearing to be heard and Mayor Palmer closed the public hearing.

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COUNCILMEMBER PETERSON MADE A MOTION TO AUTHORIZE ADMINISTRATION TO DISPOSE OF SURPLUS PROPERTY AND THAT SUCH DISPOSAL BE DONE IN THE BEST POSSIBLE MANNER. COUNCILMEMBER JOHNSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

[8:00:46 PM](#)

10. Proposed Ordinance 2015-18 amending the existing zoning map of Title Ten by changing from Residential R-2 to Residential R-1 the parcel of property located at 2121 S. 1000 W.

A staff memo from the Community and Economic Development (CED) Department provided the following information regarding the proposed application:

Location: 2121 S 1000 W
Current Zoning: R-2 Residential
General Plan: R-2 Residential
Requested Zoning: R-1 Residential
Total Area: 2.27 Acres
Density Allowed: 2.9

This property, measuring 2.27 acres, is currently landlocked with not potential for development at this time. The property has recently been listed for sale and the potential buyer would like to have the ability to restore farm animals to the lot. The two adjacent properties to the south currently have farm animals grandfathered in. City staff has only received comment from two neighbors, both in favor of this request. City staff has no issues with the downzone of this property.

The Planning Commission moved to recommend approval to rezone the property located at 2121 S 1000 W from R-2 to R-1 Residential, subject to all applicable requirements of the City's municipal codes on September 1, 2015 with a unanimous vote.

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CED Director Mellor reviewed the staff memo.

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COUNCILMEMBER JOHNSON MADE A MOTION TO ADOPT PROPOSED ORDINANCE 2015-18 AMENDING THE EXISTING ZONING MAP OF TITLE TEN BY CHANGING FROM RESIDENTIAL R-2 TO RESIDENTIAL R-1 THE PARCEL OF PROPRETY LOCATED AT 2121 S. 1000 W. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR.

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11. Final Subdivision Plan Approval, Keller Crossing Phase 1, located at approximately 1475 W. 2000 S.

A staff memo from the Community and Economic Development (CED) Department provided the following information regarding the proposed application:

Address:	1475 W 2000 S
Zone:	R-2 Residential
Applicant:	Nilson Homes
Total Acreage	6.774 acres
Net Developable Acres:	5.419 acres
Allowed Lots (5.44 units/acre)	20
Proposed Lots	17

The memo also reviewed the public meeting outline for the application:

General Plan and Rezone Approval	
Planning Commission	May 5, 2015
City Council	May 12, 2015
Concept Plan Staff Review	April 29, 2015

Preliminary Plan Review	
Planning Commission	June 2, 2015
City Council	June 9, 2015
Final Plan Review	
Planning Commissioner	September 1, 2015

This request is for phase one of two phases for the Keller Crossing Subdivision. This phase is on the west end of the development and will complete 1475West. This phase is surrounded by single family residential development. The developer has opted for the low volume local street standard. The developer has been sent the city staff reports and is currently amending the drawings to reflect any outstanding items.

The Planning Commission moved to recommend approval of the final subdivision plan for Keller Crossing Phase I, located at 1475 W. 2000 S. R-2 zone, subject to all applicable requirements of the City's municipal codes and city staff reviews on September 1, 2015 with a unanimous vote.

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CED Director Mellor reviewed the staff memo.

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COUNCILMEMBER GAILEY MADE A MOTION TO GRANT FINAL PLAN APPROVAL FOR THE KELLER CROSSING PHASE 1 EFFECTIVE SEPTEMBER 22, 2015 AND CONTINGENT UPON THE APPLICANT MEETING THE CONDITIONS COMMUNICATED BY STAFF; IF CONDITIONS ARE NOT MET BY SEPTEMBER 22, 2015 THE ITEM WILL BE BROUGHT BEFORE THE COUNCIL DURING THE OCTOBER 13 MEETING. COUNCILMEMBER PETERSON SECONDED THE MOTION.

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Councilmember Lisonbee stated she has a question about the maximum density permitted in the R-2 zone. Planning Commissioner Jensen stated the maximum density is roughly 3.76 units per acre. Councilmember Lisonbee indicated the packet materials reference a density of 5.44 units per acre with 20 allowed lots. Mr. Mellor stated he cannot answer that question this evening. Councilmember Peterson stated he is only counting 17 lots. Councilmember Lisonbee stated that the staff report references 5.44 units per acre and the proposed lots at 17, but she does not believe the reduction of three lots would bring the maximum density below the maximum density allowed. Councilmember Johnson stated that his interpretation of the staff report is that if the developer used 5.44 as the maximum density, they could achieve 20 lots; but, they are seeking approval for 17 lots so the maximum density would be lower. Councilmember Lisonbee asked if it would be lower than the maximum density allowed for the zoning. Mayor Palmer invited the developer to answer the Council's questions.

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The applicant, no name or address given, stated the total property size is 18.6 acres and there will be 50 units on that property; the property has two different zoning designations, but because of the lot configuration the lot sizes are all nearly the same. Councilmember Lisonbee stated that the action before the Council tonight relates to just 6.774 acres and developing that property into 17 lots would result in a density of 5.44 units per acre, which is higher than the maximum density allowed for the R-2 zone. The applicant stated he cannot address that question. Councilmember Lisonbee stated she is wondering if the numbers in the packet are incorrect.

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Commissioner Jensen performed some calculations and stated that developing the 6.774 acres into 17 lots would result in a density of less than 3.76 units per acre; the density information listed in the staff report must be incorrect.

[8:08:38 PM](#)

Mayor Palmer stated there has been a motion and second regarding the development application and he called for a vote; ALL VOTED IN FAVOR.

[8:09:02 PM](#)

12. Proposed Ordinance 2015-19 amending various sections of Title VIII of the Syracuse City Municipal Code pertaining to performance securities.

A staff memo from the Community and Economic Development (CED) Department explained City staff has done due diligence as a result of various guarantee requests from developers. We have found the proposed options to be low risk for performance security of required development improvements. The city would like to accept these low risk options for

guaranteeing development improvements to prevent the need for future special approval on certain developments. In addition, as the economy improves, financial institutions have begun to ease up on restrictions and limitations for irrevocable letters of credit which acts as a bond for entities viewed as low risk borrowers in the eyes of credible lending institutions. As the city expands and creates more RDA's to encourage development, the RDA component will help facilitate different options to utilize tax increment to facilitate development.

The Planning Commission moved to recommend approval to the City Council of the code amendments to Title 8.30.30 (E) pertaining to Performance Securities on September 1, 2015 with a unanimous vote.

[8:09:26 PM](#)

CED Director Mellor summarized the staff memo.

[8:10:23 PM](#)

COUNCILMEMBER PETERSON MADE A MOTION TO ADOPT PROPOSED ORDINANCE 2015-19 AMENDING VARIOUS SECTIONS OF TITLE VIII OF THE SYRACUSE CITY CODE PERTAINING TO PERFORMANCE SECURITIES. COUNCILMEMBER GAILEY SECONDED THE MOTION.

[8:10:38 PM](#)

Councilmember Lisonbee asked Mr. Mellor if he was able to find out of the FDIC backs performance securities, to which Mr. Mellor answered no. Councilmember Lisonbee asked if the requested action of the Council is urgent or if it would be possible to table consideration of the proposed ordinance until that answer is available. Mr. Mellor stated he has no objection to tabling the ordinance.

[8:10:55 PM](#)

COUNCILMEMBER LISONBEE OFFERED AN AMENDED MOTION TO TABLE ADOPTION OF PROPOSED ORDINANCE 2015-19 AMENDING VARIOUS SECTIONS OF TITLE VIII OF THE SYRACUSE CITY CODE PERTAINING TO PERFORMANCE SECURITIES. COUNCILMEMBER JOHNSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

[8:12:09 PM](#)

13. Reconsideration of Proposed Resolution R15-24 amending the Syracuse City General Plan Land Use Map adopted in 1976, as amended, by changing the land use designation for property located at approximately 3600 W. 1700 S. from Professional Office to Business Park.

A staff memo from the Community and Economic Development (CED) Department provided the following information regarding the proposed application:

Subdivision Name:	To be determined
Location:	3600 W 1700 S
General Plan:	Professional Office
Requested General Plan:	Business Park
Total Area:	8.57 Acres

The applicant has indicated that the Business Park zone is more conducive to the use of the land and the existing business of nearby property. Since our last council meeting the applicant has worked with staff to create a development agreement for council to review prior to approval of the zone change. This agreement has been discussed with residents who were concerned with the development and they are aware of the details. Two council members and the mayor participated in the discussion on drafting the development agreement herein. All parties involved have come to middle ground on this issue.

The Planning Commission moved to recommend unanimous approval to the City Council of the General Plan and Rezone request to Business Park, Sunquest Development, property located at approximately 3600 W 1700 S, subject to all applicable requirements of the City's municipal codes and City staff reviews on July 21, 2015.

[8:12:34 PM](#)

COUNCILMEMBER LISONBEE MADE A MOTION TO RECONSIDER PROPOSED RESOLUTION R15-24 AMENDING THE SYRACUSE CITY GENERAL PLAN LAND USE MAP ADOPTED IN 1976, AS AMENDED, BY CHANGING THE LAND USE DESIGNATION FOR PROPERTY LOCATED AT APPROXIMATELY 3600 W. 1700 S. FROM PROFESSIONAL OFFICE TO BUSINESS PARK; SHE INDICATED SHE VOTED ON THE PREVAILING SIDE OF THE INITIAL MOTION. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR, WITH THE EXCEPTION OF COUNCILMEMBER JOHNSON, WHO VOTED IN OPPOSITION.

[8:13:58 PM](#)

COUNCILMEMBER PETERSON MADE A MOTION TO ADOPT PROPOSED RESOLUTION R15-24 AMENDING THE SYRACUSE CITY GENERAL PLAN LAND USE MAP ADOPTED IN 1976, AS AMENDED, BY CHANGING THE LAND USE DESIGNATION FOR PROPERTY LOCATED AT APPROXIMATELY 3600 W. 1700 S. FROM PROFESSIONAL OFFICE TO BUSINESS PARK. COUNCILMEMBER LISONBEE SECONDED THE MOTION.

[8:14:29 PM](#)

Councilmember Lisonbee noted that this General Plan amendment was contingent upon a development agreement that was negotiated by the developer, the City, and interested citizens; it has been a cooperative process. Councilmember Johnson indicated he will be voting in opposition to the proposed resolution because of his concerns regarding the uses allowed within the requested zoning designation for the property.

[8:15:23 PM](#)

Mayor Palmer stated there has been a motion and second to adopt the resolution and he called for a vote; ALL VOTED IN FAVOR, WITH THE EXCEPTION OF COUNCILMEMBER JOHNSON, WHO VOTED IN OPPOSITION.

[8:15:46 PM](#)

14. Proposed Ordinance 2015-16 amending the existing zoning map of Title Ten by changing from Professional Office Zone (PO) to Business Park Zone (BP) the parcel of property located at approximately 3600 W. 1700 S.

A staff memo from the Community and Economic Development (CED) Department provided the following information regarding the proposed application: explained

Subdivision Name:	To be determined
Location:	3600 W 1700 S
General Plan:	Professional Office
Requested General Plan:	Business Park
Total Area:	8.57 Acres

The applicant has indicated that the Business Park zone is more conducive to the use of the land and the existing business of nearby property. Since our last council meeting the applicant has worked with staff to create a development agreement for council to review prior to approval of the zone change. This agreement has been discussed with residents who were concerned with the development and they are aware of the details. Two council members and the mayor participated in the discussion on drafting the development agreement herein. All parties involved have come to middle ground on this issue.

The Planning Commission moved to recommend unanimous approval to the City Council of the General Plan and Rezone request to Business Park, Sunquest Development, property located at approximately 3600 W 1700 S, subject to all applicable requirements of the City's municipal codes and City staff reviews on July 21, 2015.

[8:15:54 PM](#)

COUNCILMEMBER PETERSON MADE A MOTION TO ADOPT ORDINANCE 2015-16 AMENDING THE EXISTING ZONING MAP OF TITLE TEN BY CHANGING FROM PROFESSIONAL OFFICE ZONE (PO) TO BUSINESS PARK ZONE (BP) THE PARCEL OF PROPERTY LOCATED AT APPROXIMATELY 3600 W. 1700 S., SUBJECT TO THE TERMS OF THE ACCOMPANYING DEVELOPMENT AGREEMENT. COUNCILMEMBER LISONBEE SECONDED THE MOTION; ALL VOTED IN FAVOR, WITH THE EXCEPTION OF COUNCILMEMBER JOHNSON, WHO VOTED IN OPPOSITION.

[8:16:58 PM](#)

15. Proposed Resolution R15-29 updating and approving comprehensive edits to Chapters 4-18 of the Syracuse City Personnel Policies and Procedures Manual.

A staff memo from Finance Director Marshall explained this is the 3rd comprehensive review of the policy manual by the city council. This review covers a comprehensive review of chapter 18 and minor changes throughout the other chapters of the policy manual. Below is a summary list of changes that staff is recommending to the city council.

- Comprehensive changes to chapter 18. Changes include defining prohibited personal use of a city vehicle, authorized passengers, take home rules and allowance, documentation, and qualified non-personal use.
- Chapter 4 – changes to employee definitions.

- Chapter 5 – Position adjustments & Emergency call back changes.
- Chapter 6 – Work hours for employees that are 14-15 years old.
- Chapter 7 - Eligibility for Group Health Coverage under the Affordable Care Act (ACA)
- Chapter 7 – Retirement programs amendments to include new tier II information.
- Chapter 8 – FMLA changes to consider make up time for employees on FMLA.
- Chapter 8 –Funeral leave clarifications.
- Chapter 10 –Updating definitions in the harassment section.
- Chapter 14 –Updating policy on severity of accidents claims and return to work restrictions.

[8:16:59 PM](#)

COUNCILMEMBER GAILEY MADE A MOTION TO ADOPT RESOLUTION R15-29 UPDATING AND APPROVING COMPREHENSIVE EDITS TO CHAPTERS 4-18 OF THE SYRACUSE CITY PERSONNEL POLICIES AND PROCEDURES MANUAL. COUNCILMEMBER PETERSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

[8:17:41 PM](#)

16. Presentation by applicants for appointment to vacant Councilmember Seat (in alphabetical order).

[8:18:01 PM](#)

Corinne N. Bolduc

Ms. Bolduc noted she and her husband have lived in Syracuse for 15 years and raised their family of four children here. Edward Everet Hale said “I am only one, but still I am one. I cannot do everything, but I can do something. And because I cannot do everything I refuse not to do the something that I can do.” She stated that whether she has been serving as the family group leader for her husband’s National Guard Unit to help military families who have a deployed family member, or working as a registered nurse and assisting patients, or raising her four children it has been with this mantra in mind that she will do whatever she can. It is with this thought in mind that she carefully considered applying for this position; she spoke with her husband who said that if she felt it was the right thing she should do it as he trusted her to make the right decision. She is asking the Council to do the same and trust in her. She is fully committed to meet the time requirements and obligations for the position. She asked that she be trusted to serve with dignity and decorum, that she will serve with integrity and full adherence to the law, and that she will serve without deference to any entity. She will continue throughout her life to always do whatever she can and she hopes that she is allowed the opportunity to serve with the Council and continue to make Syracuse the home that she loves.

[8:20:08 PM](#)

Clint Jeffs

Mr. Jeffs stated all forms of government at different levels have provided opportunities for us to have input and at the local level the most direct impact can be made and that is what he considered as he thought of applying for this position. He noted that there are a lot of issues in this great City, mainly with land use and it is necessary to take care of the limited land available. The Council must be good stewards and represent the City well throughout the County. He has lived in Syracuse for 11 years and has lived in Davis County nearly his entire life. There are issue like expansion of the cemetery, which may entail incorporating land from Clearfield and to do that it is necessary to have a rapport and established relationship with the elected officials in that City. The Legacy Highway will be coming to the City as well and it is necessary to incorporate that project in a manner that it creates as minimal an impact as possible on the City. One of the things he has noticed in the City is complacency; there seems to be like-mindedness on the City Council and the goal of achieving like-mindedness. In reality, he feels it is necessary to have open-minded individuals serving on the Council to bring different aspects and beliefs to the table as opposed to surrounding the table with individuals who create an echo chamber effect where everyone says, believes, and follows the same path. This is not serving and supporting all citizens of Syracuse and it creates a situation where the Council is only listening to vocal residents rather than considering the silent majority.

[8:22:41 PM](#)

TJ Jensen

Mr. Jensen stated the Council and Mayor are very familiar with him and they know what he stands for. He stated that Brian Duncan had a couple of items of unfinished business and he would like to see those through to completion, including: the efficiency audit and transportation issues related to the West Davis Corridor. It is very important to the citizens that the West Davis Corridor be as low impact as possible. He stated he supports the current Council and their fiscal

conservatism; the Council has done an amazing job with the budget over the past few years and he would have no desire to change that. He stated there are many good candidates and he does not envy the Council's decision.

[8:24:14 PM](#)

Michael E. McBride

Mr. McBride stated he has lived in Syracuse nearly all his life, close to 70 years. He remembers when it was a small farming community with less than 1,000 residents. He named the first businesses located in the business center of the City and noted many of the roads in the City were gravel; he saw immense changes take place over the years and when he returned from his Air Force service in 1975 it was clear to him that Syracuse would not remain a farming community forever. He decided the City needed citizen input and planning in order to be able to make the inevitable changes, but make them desirable to the community. He applied for and was appointed to the Planning Commission for an eight year period in the 1980's and during that time the City completely rewrote its zoning ordinances and business plan; at the time there was no zoning or a plan that would allow development outside of the City's center. In 1978 he commissioned a feasibility study for a golf course because one thing he wanted to do with his family farm was preserve as much open space as possible; the feasibility found that many things needed to change in order for a significant development to take place in Syracuse. One of the things identified was that the City did not have enough water; his father worked with four other farmers to form Layton Canal Irrigation Company and he worked with the City Council at that time to develop the City's initial secondary water system. In 1994 when he formed Sunquest Development and began developing Glenn Eagle Golf Club he also developed homes around it to finance the golf course and preserve open space. He also envisioned that at some point the City would need more commercial development so he reserved 22 acres along Antelope Drive near the anticipated interchange of the West Davis Corridor at Antelope Drive. He has also served as President of Layton Canal Irrigation Company for 12 years and he has been trying to make the community a great community for over 40 years of his life. He was a founding member of SBOSS and he is now the Director of the Syracuse Chamber of Commerce. When he worked at Hill Air Force Base he was the Deputy Base Civil Engineer and he was responsible for maintenance of all roads, utilities, and infrastructure for the entire Base. He believes in meeting with citizens outside public meetings to really get to know them and understand their desires for the community. He also believes in working closely with other Councilmembers as well as City staff in order to make sure the City serves its citizens. He believes that public service is a way of paying back the community for all it has given him throughout his entire life and he would like to continue to do so by serving on the Syracuse City Council.

[8:27:36 PM](#)

Mike Norton

Mr. Norton stated a prominent influential Greek statesman, Pericles, once said "Just because you do not take an interest in politics doesn't mean politics won't take an interest in you." He thanked the Council for the opportunity to address them tonight. He noted he has lived in Syracuse for 16 years and north Davis County for the majority of his life. He has a degree in business administration. His family has grown to love Syracuse and he and his wife chose to raise their family of six here. He stated he takes his business very seriously and he looks forward to an opportunity to work with the Council. He has had 15 years of experience in business management where he has worked to reduce costs and increase revenue; he has also managed groups of employees ranging from just a few to over 700. He sees that the City has procedures in place to address a variety of issues and that is a good thing, but he agrees it is necessary for the City to do their best to make sure that everyone is included and has access to as much information as possible. He stated that he feels he brings a well-rounded, responsible view to government and he has no potential conflicts of interest that would keep him from doing a great job as a member of the Council. One thing that he can bring to the Council is the experience he has gained as a result of being involved in the community; he has met many Councilmembers at many of the various activities that occur in the City. He has been involved in many special events from the Pumpkin Walk to Heritage Days. He concluded by sharing another quote from Pericles: "Those who are politically apathetic can only survive if they are supported by the people who are capable of taking action." He stated he is ready to take action and he asked for the support of the City Council to be able to do so.

[8:30:03 PM](#)

Brian Patterson

Mr. Patterson stated he has wanted to serve as a member of the City Council for some time, but he has not had the time to get involved because he has been serving in many other volunteer aspects in Syracuse and other cities and on Hill Air Force Base. He stated he was urged by several members of his neighborhood to apply for this position in order to represent his area of the City, but also because of his strategic and economic development background. He noted he is currently working in education and he works with many legislators from multiple states in regards to education; it is something that is very important to him and his family. His son attended Syracuse Arts Academy when it first opened, but he was living in Layton at the time and it was necessary to commute to the City for him to attend school. He decided to move to the City and

it is very important to him to continue to be involved in the community. He stated he feels he would make a nice addition to the City Council based on his background and he concluded he would appreciate the Council's support.

[8:31:48 PM](#)

Gary R. Pratt

Mr. Pratt stated he appreciates this opportunity. He thanked former Councilmember Duncan for his service to the City; he has known Mr. Duncan and his family for years and they were a consummate representation of what Syracuse is all about. He stated that he is currently running for City Council and he has had the opportunity to meet with a lot of people; there is a lot of apathy, but those residents still need to be represented. He stated he has been told of people's wishes for the City. Some of those things the City is not responsible for and the Council must walk a fine line in determining the appropriate level of government and how intrusive the government should be in this City. He stated he served on the Planning Commission for four years and learned a lot about the zoning and planning of the City. The City is made up of nine square miles over a small footprint, however the City has the second highest median income in Davis County. The City is a high-income, family oriented community. There are also many "empty nesters" like he and his wife. He moved to Syracuse to be close to grandchildren and they look to the City for the many things the City can do for families. He stated zoning is an important issue for the City. He has a great business background and he has started, run, or expanded over 10 corporations and part of that responsibility was consulting with businesses and the largest budget he has dealt with is \$16 million. He stated he knows about money and how to spend it judiciously; as a consultant he found many businesses wasting a lot of money and he feels that upon investigation money can be found anywhere within any entity. He stated the City Council is responsible to do that. He stated he would like to be appointed to the City Council position; he has been very proactive since living in the City and he has served on many committees and worked with employees to perpetuate what they would like to do within their Departments. He concluded by asking for the City Council's vote in appointing him to fill the vacant position.

[8:34:49 PM](#)

Jordan B. Savage

Mr. Savage stated that on July 21, 1969 Apollo Astronaut Neil Armstrong exited the Lunar Module Eagle on the plans of the sea of tranquility and became the first human to set foot on another celestial body – the moon. This extraordinary feat was a testament to all the efforts of the men and women of NASA and their ability to do something great. It took a visionary leader to issue a proclamation: "We choose to go to the moon in this decade and do other things, not because they are easy, but because they are hard." John F. Kennedy's proclamation became a rallying cry for a generation and the people buckled down and went to work. He stated that we as American's have a great obligation to reach beyond ourselves and try to do something great and this is why he is applying to fill the vacancy on the City Council. He stated he feels he has much to offer to Syracuse and its citizens. As an engineer he understands what it takes to achieve vision by building components one piece at a time over time. The Saturn 5 Rocket, the Lunar Module, and Service Module were not built in a day, but were built piece by piece over many years and many trials; some of them even failed. He stated he is a Community Emergency Response Team (CERT) Instructor for the City and he is a scout master; he understands the value of being prepared and how quickly things can fall apart if we are not ready. He has spent a great deal of time working with citizens preparing them for disaster scenarios, helping them build their skill sets, and built their 72-hour kits one piece at a time. The fact that the City has a CERT program and the Emergency Preparedness Committee has shown that the City Council and Mayor are supportive of the future of Syracuse and he feels with his experience those things can be grown even more. He stated the City is facing many challenges with water, infrastructure, roads, planning for West Davis Corridor, and business recruitment. If the City works smartly the City center can be turned into a business hub that will attract new businesses as well as additional opportunities and services the citizens of Syracuse desire. The City Council must also maintain the balance of safeguarding the small town feel that drew residents to the City initially. He stated he loves this City; he has been here for six years and has no plans to leave anytime soon. With his engineering background and his volunteer experience as well as his fundamental beliefs he believes he can be a great addition to the City Council and will represent the citizens of Syracuse. He chooses to apply for this position not because he thinks it will be easy, but he understands it will be hard and he thinks he can do it. He asked for the Council's support and thanked them for this opportunity.

[8:38:05 PM](#)

Ralph A. Vaughan

Mr. Vaughan stated he believes he has a fairly comprehensive background with much public service, especially on the City level. He has a great understanding of what goes on in a municipality. He stated he currently serves on the Davis County Senior Services Board and on the State of Utah Commission on Aging. One of the primary responsibilities of a City Councilmember is disclosure and obeying the law. Ex parte rules and the Open and Public Meetings Law are very strong and must be adhered to, but something that is even more important are the rules relating to conflicts of interest; a conflict of

interest is something that a Councilmember is responsible to disclose even if others may not be aware of it. When a Councilmember has special knowledge of an issue or has engaged in ex parte communications prior to a meeting those things are important. He stated one of the things he did was read the entire agenda and packet for tonight's meeting and there are some things that the Council has taken action on already this evening that he strongly disagrees with and he thinks that if he called them to the Council's attention they may agree with him. He referenced Section 18.020 of the Personnel Policies and Procedure Manual that was adopted this evening and noted the Council granted the City Manager the authority under sections b, c, and d to authorize vacation or weekend use of City vehicles. Subsection c even indicates a vehicle can be used by the spouse of a City employee, the dependent of a City employee, or non-employees. He stated that subsection d says the City Manager, not even the Mayor, can grant permission for vehicle use for non-official City business. He stated that Section 18.030 dealing with use agreements and driver's license verification says that employees with poor driving records will be required to get a supplemental insurance policy to protect the City. He stated the minimum is a \$25,000 insurance policy, but the vast majority of insurance policies protect the first position. If a person applies for a \$25,000 insurance policy, the City would still be liable for any damage the employee may cause. The employee should be required to get an insurance policy that would allow the City to assume first position and the policy should be \$1 million minimum. He concluded that he promises to work with the current City Council.

[8:41:26 PM](#)

17. Selection of new Councilmember

Mayor Palmer stated that the candidates that have applied to fill this vacancy are highly qualified and it will be very difficult for the Council to make a decision tonight. He invited the Council to engage in discussion regarding the manner in which they would like to select the successful candidate to fill the vacancy.

[8:42:04 PM](#)

Councilmember Johnson agreed there are many qualified people, but he is looking for two things: who the applicant is and how they would replace Councilmember Duncan since he was elected by the people. He stated he knows nearly all of the applicants and he feels he has some insight as to who they are. He stated he would like to make a motion to narrow the field of applicants for consideration.

[8:42:54 PM](#)

COUNCILMEMBER JOHNSON MADE A MOTION TO NARROW THE FIELD OF CANDIDATES TO CORINNE BOLDUC AND JORDAN SAVAGE FOR FURTHER CONSIDERATION.

[8:43:30 PM](#)

Mayor Palmer suggested that each Councilmember identify their top two candidates in order for the body to reach a consensus on narrowing the field of candidates. Councilmember Peterson indicated it is difficult for him to select two candidates because there are so many great candidates. He stated he would like for the entire Council to agree upon the successful candidate and he asked if the rest of the Council is willing to negotiate in that manner.

[8:45:25 PM](#)

Councilmember Lisonbee asked for clarification regarding Councilmember Johnson's motion. Councilmember Johnson stated he made a motion to narrow the field of candidates to his top two candidates. Councilmember Lisonbee stated both of them are great, but she feels there are other great candidates and she wondered if it would be more beneficial for each Councilmember to name their top two candidates. Councilmember Johnson stated that the Council's bylaws indicate that the Council must have a motion to start a discussion. Councilmember Lisonbee stated she would prefer a motion that each Councilmember name their top two candidates. Councilmember Johnson stated he would be comfortable with that. Councilmember Peterson stated he would be willing to go deeper than each Councilmember's top two. Mayor Palmer stated that if each Councilmember named their top two candidates, the list of the narrowed field of candidates may contain up to five names and those five candidates could be asked additional questions. Councilmember Lisonbee stated that would be a good process and she would like to ask clarifying questions of a narrowed field of candidates.

[8:47:48 PM](#)

COUNCILMEMBER GAILEY OFFERED A SUBSTITUTE MOTION THAT EACH COUNCILMEMBER LIST THEIR TOP THREE CHOICES FOR FURTHER DISCUSSION.

[8:48:33 PM](#)

Brief discussion and debate ensued regarding the appropriate number of candidates for each Councilmember to name. Councilmember Johnson stated he would prefer to name two candidates and Mayor Palmer agreed with him. Councilmember Lisonbee stated she was going to suggest that each Councilmember name their top five candidates.

Councilmember Peterson stated he would be comfortable with naming three or five candidates. Mayor Palmer stated he feels it would be appropriate for each Councilmember to name their top two candidates; each Councilmember will not name the same two, so the end result may be a list of five candidates for further consideration. Councilmembers Lisonbee and Peterson stated they can support that.

[8:50:30 PM](#)

COUNCILMEMBER JOHNSON AMENDED HIS MOTION AND SUGGESTED THAT EACH COUNCILMEMBER NAME THEIR TOP TWO CANDIDATES. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR.

[8:50:53 PM](#)

Councilmember Johnson indicated his top two candidates are still Corinne Bolduc and Jordan Savage. Councilmember Gailey stated his top two candidates are Mike McBride and Mike Norton. Councilmember Peterson briefly reviewed the list of candidates and noted his pros and cons for each candidate, indicating he feels he could work well with many of the candidates who offered presentations this evening. He concluded his top two candidates are Mike McBride and Jordan Savage. Councilmember Lisonbee stated this is a unique opportunity and discussing this issue in an open meeting as a result of a recent change to the State law regarding filling vacancies on elective bodies is unique. She appreciates those that have applied to fill the vacancy and thanked them for their willingness to serve. She feels Syracuse is truly a great place and it is her opinion that of all cities in Davis County, Syracuse has one of the least apathetic citizenries. She ultimately concluded her top two candidates for the position are TJ Jensen and Corinne Bolduc. City Recorder Brown tallied the votes and reported the candidates vote upon by the Council are Corinne Bolduc, TJ Jensen, Mike McBride, Mike Norton, and Jordan Savage. The Council then began asking each of the five final candidates specific questions.

[8:56:50 PM](#)

Councilmember Peterson stated that it is important for him to select someone that is informed of the issues facing the City; he knows that Mr. Jensen regularly attends City meetings, but he would like to know if the other four candidates attend meetings or if they follow the proceedings of the City Council in other ways.

Mr. Savage stated that he has attended multiple meetings with his boy scouts; he cares very much about the City and he actively follows discussions and debates regarding City issues that occur on various social media sites. He stated that he also reads the City's newsletter each month, but acknowledged there are not a lot of outlets for the City to get information out to the residents. However, he tries to follow all information that is available to the City.

Mr. McBride stated that he follows what is happening in the City religiously; Councilmember Gailey is a member of the Chamber of Commerce Board and the Board meets twice each month and they discuss the issues occurring in the City. He also communicates frequently with Mayor Palmer; the two are old business partners and good friends. He also communicates with City staff due to the fact that he has many development prospects in the City. He also reads the newsletter each month and follows Facebook pages as well. He stated he stays very closely connected.

Ms. Bolduc stated that she has read a lot of the City Council meeting minutes. She has also attended City Council meetings with boy scouts as they were working towards achieving their Citizenship in the Community merit badge. It has been interesting and eye-opening to read the meeting minutes and gauge the personalities of each member. She is aware of many of the issues that will be facing the City in the near future, such as open space preservation and park expansion. She stated she was also interested in what would be happening with the City's appointment to the Sewer Board this evening.

Mr. Norton stated that he also uses the same outlets that many of the other candidates mentioned to stay informed of what is occurring through the City. He stated that he also tried to read City Council minutes and found that many of the links to minutes prior to 2013 are not working and he hopes that is fixed soon. He stated that is how he keeps in touch because he has held several church callings that keep him occupied on Tuesday nights; that is also the reason that he resigned from the Planning Commission.

[9:01:25 PM](#)

Councilmember Lisonbee noted that tonight there were a few items on the agenda dealing with the rezoning of property in the City and she inquired as to each candidates position or opinion regarding the considerations the City should take when faced with an application to rezone property or change the general plan designation for the property. She asked how the applicants would balance a property owner's needs with other citizens' reliance upon zoning and general planning for a property.

Mr. Norton stated that the City must have conversations with all parties or individuals that would be impacted by a rezone and then proceed with making wise judgement and decisions. He stated that it is important to understand the general plan designation for a property. He would also want to consider the long term view for a property rather than just considering the immediate need. He stated it is important to consider what is desirable for the community and what will attract long term

businesses that will benefit the City. He stated it is necessary to evaluate the impact a potential rezone would have on an individual property as well as an entire neighborhood and try to make the best judgement possible.

Ms. Bolduc noted that when considering a zoning application the City must consider the laws on the books as well as how the potential change would impact the person wanting to dispose of or develop the property and what other property owners will be impacted. She stated that her neighbors now have a view of a two-story garage that was built on a neighboring property and it is quite an eyesore for them, but the person that built the garage had the right to do so. She stated it is necessary to strike a balance and determine how a rezone would impact the subject property and the people around the property.

Mr. Jensen stated that in recent years the City has deviated from the manner in which it has historically handled the general plan. In the past the City only opened the general plan once every five years and it was very difficult to get approval of a general plan change outside of that window. He stated that practice was deviated from in recent history and citizens have been up in arms about that because many people are not aware of proposed general plan changes even if they received the statutorily required notice from the City. The process is moving way too quickly. He acknowledged that property owner's rights are important and the City should be working to help property owners as much as possible within the parameters of the general plan, but many people moved to the City for the fact that it is a bedroom community and the City needs to remember that. He stated that going forward the Council should be considering opportunities for slowing the process of amending the general plan to give all citizens the opportunity to be aware and involved. He concluded that he is generally supportive of rezone applications that comply with the general plan.

Mr. McBride stated that he agrees with Mr. Jensen regarding the historical process of updating and amending the general plan; the process to amend the general plan should begin with citizen input and public hearings. He stated that one thing he feels should be changed is the noticing requirement for a general plan change; currently the City is only required to notify property owners within 300 feet of a property subject to a general plan change and the list of property owners is generated by Davis County. In the case of a recent general plan change he requested, only one property owner within 300 feet of his property attended the public hearing and that person's question was answered satisfactorily, but later in the process many people living outside the 300 foot distance became interested in and object to his application. He stated it would be beneficial to provide notification to people outside of the 300 foot distance. He stated he believes strongly in building a high quality community and he has demonstrated that with the development he has done over the past 20 years. He believes that as the City establishes zoning and the general plan, developers should have the opportunity to develop within the parameters of those zones and be able to put something in place that will establish a business base that will serve to keep residential property taxes low.

Mr. Savage stated there are three parts to consider when discussing zoning of a property: one is the rights of the landowner, two is the rights of the neighboring property owners, and three is the City's plan for a property. He stated the general plan should dictate where certain uses are permitted in the City. He stated that if someone wants to proceed with a development that is not allowed in the general plan, it may be necessary to move away from it. He stated that when people purchase their properties they have a zoning designation and if an owner wants to change that zoning designation, the neighbors of the property should have input in that process. He stated the general plan is established for a reason and it should be followed.

[9:08:47 PM](#)

Councilmember Johnson asked what each candidate would consider when budgeting for the City and what priorities they would have for the City.

Mr. Savage stated that he works with million dollar budgets on a daily basis; he is an engineer for a company in Salt Lake City that handles government contracts and he is familiar with many of the rules that apply to the use of taxpayer dollars. He stated that when considering the City's budget it is important to take care of City employees and provide them with good benefits and fair compensation. He added that infrastructure updates are very important; the City should live within its means while addressing and planning for needed fixes. He stated that it is naïve to say that money can be saved rather than putting it towards needed operational and maintenance expenses; the City's roads have been neglected in the past and it is necessary to budget for property maintenance in the future. He added the City should also ensure adequate services are being provided to residents; his priorities would be taking care of employees and citizens and ensuring proper service provision.

Mr. McBride stated he has had the opportunity throughout his career to manage very large government budgets as well as budgets for his own business; his business has many members who dedicated their entire farm and rely upon their return on investment. He stated he believes that citizens moved to Syracuse expecting the environment would be maintained, but they also expect the City to provide them with quality services, such as streets, utilities, and special events. The top priority would be those services that provide for public safety for residents, such as safe streets and traffic control. He stated

that the traffic on 1700 South and 3000 West was backed up in all directions for a mile tonight; there are many traffic issues in the City and they are followed closely by other utility issues that must be addressed as well.

Mr. Jensen commended Public Works Director Whiteley for the work he has done since being employed with the City; prior to Mr. Whiteley's tenure, the City Council was not as supportive of road projects as they probably should have been and the result was the creation of a significant road funding deficit. Mr. Whiteley has worked hard to get the City out of that deficit by working with the Council to secure needed funding for necessary projects. He added the City Council has also implemented programs that will increase employee retention and that is very important because the City has gone through phases in the past where it lost many seasoned employees with years of knowledge. He stated it is necessary to pay the employees competitive wages and retain quality employees. He added Mr. Whiteley is also doing a great job at maintaining secondary and culinary water infrastructure. In the long term the City will face budgeting issues once it has reached build-out and there are no additional impact fee revenues to pay for many things, but currently the budget is functioning very well. He stated his budgeting priorities would be public safety, employee retention, and infrastructure. Everything else would be on a wish list. The City needs to communicate to the residents when projects such as a regional park or open space preservation are being contemplated and the timeline for those projects. He stated the City needs to focus on a long term budgeting plan and he does not think it will be necessary to bond or raise taxes to do that.

Ms. Bolduc stated she feels the service to the residents is a very high priority as was proven during the recent cross contamination that resulted in lack of service to residents in the western portion of the City. She added that public safety is also very important and it is necessary to keep the Police Department fully staffed so that residents can feel safe and protected in the community. She added that it is necessary to consider long term items; when considering potentially building a regional park the City must determine the best time to purchase land. She wondered if the best time is when there is little left and there may be difficulty in securing it because of escalated prices or if it is more appropriate to invest in real estate now. She stated it is her understanding that real estate values are currently fairly high and it may be difficult to secure land for a regional park at this time. She noted the City should also consider what other cities are doing in terms of employee compensation to ensure that employees are paid in a manner that will encourage them to stay employed with Syracuse rather than being enticed to move to another city.

Mr. Norton stated that he has worked for a company where he managed a budget of \$21 million and he received phone calls recently from people verifying that the budget was being managed properly. To him it is very important to manage each dollar carefully, but at the same time the City has hired very capable employees and he would expect that they bring information to the Council to display that they are using their funds as wisely as possible. He stated he does not know that it is the Council's role to get into each and every dollar of the budget, but there is not a problem with questioning a perceived problem in certain areas of the budget. He stated, however, there is always an opportunity to use funds more wisely than they have been used in the past.

[9:18:27 PM](#)

Councilmember Johnson addressed the subject of growth; growth will occur in some areas while not in others and he asked how much growth is acceptable and what type of growth should be allowed in Syracuse.

Mr. Norton stated that he spoke with a member of the Wilcox family who owns property on 3000 West in the City and has lived in Syracuse all his life; he said "there has to be a place for all of these fine people to live" and he thought that was a very interesting perspective from a man who has watched the City grow and witnessed congestion on the roads. He stated the reason he moved his family to Syracuse is because he likes the style of the community and homes are somewhat uniform and well kept. He stated he is not willing to say he is a proponent of high density housing, but he would be open minded in considering an application for such a land use with a heavy focus on the location of the use and if it would make sense for the City. He stated he wants to ensure the City is maintaining ordinances and rules that have been put in place to ensure protection of the nature of the community.

Ms. Bolduc stated it is her belief that if a City quits growing it will begin to die; it is necessary to promote the City and entice businesses and residents to come. There will always be opportunities to revitalize area of the City that may not be as well-kept as others. If businesses are not successful others will come in their place as long as they are encouraged to do so. It is also necessary to maintain the feeling of the City. She grew up in Cache Valley and enjoyed the slow pace and the two lane roads, but growth and congestion means that there will be more business and a place for the next generation of residents to live so they are not forced to live and work elsewhere.

Mr. Jensen stated one interesting thing about the master plan is that it will allow Syracuse to expand well above a population of 50,000, which means a fair amount of growth can be accommodate. He stated that there are some fringe areas of the City in which minor changes can be contemplated. He stated he was born and raised in the City and, similarly to Mr. McBride, he has had the opportunity to see the City grow from 1,000 to over 26,000. If the City had tried to stop growth in the past it could have remained a city of 3,000 residents. He stated it is necessary to find a place for the next generation to

live, but that can be accomplished within the current zoning regulations and provisions of the City. One area the City can look at is the property surrounding the State Road (SR) 193 corridor; there are opportunities for commercial growth and additional business park uses. He stated he believes Antelope Drive 'is what it is' and will not change much over the years, but the City is currently missing opportunities for capturing the tax dollars of those driving along the SR193 corridor. He noted the City cannot force developers to come, but it can make the community attractive enough to them through zoning and potential incentives.

Mr. McBride stated he believes the City will expand and increased residential development will put the City's population over 50,000. He stated he also believes business growth needs to expand in order to provide services and employment opportunities to citizens. He stated the City needs to encourage residential and business growth. He stated that when he built the Glenn Eagle Golf Course he also created 670 home sites, but he did reserve 22 acres of commercial property with the vision that at some point in time the West Davis Corridor would be coming through the City; the road has been planned for since the early 1950's and he believes it will eventually be constructed. At some point in time it will bring a great deal of traffic to the City and there will be great opportunities to develop businesses that will take advantage of the traffic and visitors to offset local taxes; this will provide a beautiful and welcoming City.

Mr. Savage stated it is necessary for the City to have a good plan for growth and if reevaluation of the plan is necessary he would support that. He stated that with the introduction of new roads many opportunities will be coming to the City. It would be great to have a lunch crowd to support local restaurants and businesses. He stated that knows that a City fire fighter actually opened a Quiznos in the City that ultimately went out of business because no one ever visited the business during the day. He stated the plan needs to be a reflection of what 'we' want the City to be, but it is necessary to plan for growth rather than just let it happen. He would like to examine appropriate locations for roads and focus commercial or light industrial land uses at busy intersections. New businesses will provide local jobs for the next generation and keep a lunch crowd in the City during the day. He stated there are many opportunities coming to the City in the next little while and it is important to be smart about that growth. If it is done right growth will make Syracuse even better. He loves that from his home he can walk to a Wal-Mart, a movie theater, and even a bowling alley, but he can still hear a donkey braying occasionally in the middle of the day. He likes the balance within the community now and if that can be maintained Syracuse will continue to be fantastic. He stated he loves going to Black Island Farms each year with his family and they all enjoy the environment of the community. He would love to continue to provide balance to the community while wisely planning for future growth.

[9:27:46 PM](#)

Councilmember Gailey asked for the applicants' philosophies regarding when compromise is acceptable and when it is not.

Mr. Savage stated that anyone that does not change their mind when presented a new set of facts that was unknown to them before is either brilliant or incredibly naïve. Given the correct facts he is open to changing his mind; one of the biggest problems in this nation is partisanship and people that get entrenched and are unwilling to change their mind. He stated no party has a monopoly on good ideas. He noted, on the other hand, that he has fundamental beliefs and at some point one must be truly uncompromising. He truly wants to represent the citizens of Syracuse, but if each citizen were telling him something that he feels is horrible or morally wrong it would take him a long time to think about that issue before changing his mind. He stated he wants to represent everyone, but at the same time there are certain lines that cannot be crossed.

Mr. McBride stated that he believes truth is truth and when truth is involved compromise is not appropriate. There are also many issues where there is not a black and white solution and there could be two or three different answers or outcomes that could be right; in these cases it is more a matter of desire, opinion, or feeling and in those situations he feels compromise is the only solution. He stated everyone must always keep an open mind because they never have a corner on all truth and they may learn something new that is truthful and that other's opinions should be considered in favor of relaxing one's own opinion.

Mr. Jensen stated this is a very interesting question; in the role of serving as a City Councilmember there are certain values that the citizens have come to expect. There are also guidelines and laws that City Councilmembers must abide by and anything that compromises those values or laws would be very difficult for him to accept. However, many of the things the City deals with may have gray areas and in those situations it is necessary to have an open mind, engage in open dialogue, and listen to others and try to consider an issue from their point of view. He prides himself on being able to consider an issue from another's point of view and that gives him insight to some things he may not have otherwise seen. He restated there are some things that cannot be compromised on, but in other instances it is necessary to keep an open mind and try to find a middle ground.

Ms. Bolduc stated that in the process of making decisions, if there is a gray area the best thing to do would be to listen to all opinions first before making a decision or coming to a conclusion ahead of time. She referenced the item on

tonight's agenda dealing with abortion and protecting the innocent and noted when dealing with those types of issues there must be a moral obligation and a line that one does not cross. She stated that in planning and other types of decisions there can be many gray areas and it is important to listen to everyone first and then take into account what is best for Syracuse and its citizens. Sometimes the final decision may not be popular, but if everyone feels they were listened to they can trust that the Council was honest and not biased about an issue before beginning discussion.

Mr. Norton stated the best school of compromise is learned in one's own home with their spouse, at least that is what he has learned. He stated that in a home the mother and father are working to make decisions that are best for everyone in the home; sometimes it is necessary to stay strong, while working tactfully yet directly with the other individual and taking into account their opinions. He added his philosophy is to follow up and try to be aware to all of the many facets of a potential issue or decision; walking into a situation unprepared and trying to make a decision is a disservice, but if the Council is up to speed on issues it is possible to make wise decisions and vote one's conscience.

[9:35:28 PM](#)

Councilmember Peterson stated that after three times of going through the process of trying to fill a vacancy on the City Council he can report that two of the times there was a split vote and in both cases there were people recruited to apply for the position and some had decided upon appointing those individuals beforehand; he was guilty of being on the side of one of those. The third time a vacancy was filled the person selected was a person that no one knew and it is his opinion that situation worked out best. He asked the Council and Mayor if there are any of the five candidates that they know or that they have recruited and or helped in the process to fill the vacancy. He stated he will be the first to answer the question and noted that Mr. McBride called him to talk about the process and to gauge his feelings; he told him that he thinks he is a great man and would love to work with him on the Council, but that he wanted to wait and see who the other applicants were. He stated he wanted to see if the Council could reach a consensus and vote unanimously to appoint someone because he believes that is important. He is willing to compromise and appoint someone other than his top one or two candidates in order to do that. He stated he knows he is asking a tough question and if some choose to answer that is fine, but he wants to know if the action that will be taken tonight has been pre-planned.

Councilmember Gailey stated that he did not pre-plan anything, but he has worked with Mr. McBride in the Chamber of Commerce and he knows him to be an honest man; he encouraged him to apply for the position.

Councilmember Johnson stated that he knows each of the five candidates in the narrowed field, though some of them he does not know personally. He stated he knows Mr. Norton quite well from dealings in their church and in the community; he knows Ms. Bolduc through their dealings as State delegates and many other interactions with her, both their sons wrestled together; he knows Mr. Jensen through his extensive involvement in the City; he knows Mr. McBride by name only, but he is aware of his business dealings and his history with the City; he also knows Mr. Savage through scouting and other types of community activities. He stated he has not talked to any of the five candidates concerning this appointment.

Councilmember Lisonbee stated that she talked to a couple of people whose names were on the list but are no longer on the list. She noted she knows Mr. Norton, though not very well. She stated she knows Ms. Bolduc very well and they are good friends; they have talked about the position. She stated she knows Mr. Jensen and regards him as a friend as well and they have also talked about the position. She stated she knows Mr. McBride through their interactions at the Chamber of Commerce, though she does not know him well. She concluded she does not know Mr. Savage at all, though she has met him one time before at a City event.

Mayor Palmer stated he worked with Mr. Norton in various church callings. He added he knows Ms. Bolduc, though he has only met her a few times. He stated that he knows Mr. Jensen and has had interactions with him sporadically over the past 35 years. He stated that he has known Mr. McBride for 40 years and the two owned a business together; he knows him better than any of the other four candidates. He concluded he has seen Mr. Savage at City events, but does not know him. Councilmember Peterson asked Mayor Palmer if any of the five candidates are 'his pick'. Mayor Palmer stated that he and Mr. McBride has talked about the vacancy, but he has not talked to any of the other candidates about this issue.

[9:40:57 PM](#)

The Council then engaged in discussions regarding how to proceed at this point, with Councilmember Peterson stating he would like to tell the Council his top three in hopes of moving forward to unanimously select an appointee. He declared his top three candidates are Mr. Norton, Mr. McBride, and Mr. Savage. He stated he feels Mr. McBride has the best experience and background to fill the position, but he was very impressed by Mr. Norton and Mr. Savage this evening though he does not know Mr. Norton very well and he does not know Mr. Savage whatsoever. He reiterated in the past the Council voted unanimously to appoint an unknown applicant and though everyone on the Council did not always agree after that appointment, they got off on the right foot as a body. Discussion continued regarding the process for narrowing the field further.

[9:43:08 PM](#)

COUNCILMEMBER JOHNSON MOVED TO APPOINT CORINNE BOLDOC TO FILL THE VACANCY ON THE SYRACUSE CITY COUNCIL. COUNCILMEMBER LISONBEE SECONDED THE MOTION.

[9:43:37 PM](#)

Councilmember Johnson stated he was pleased by what he heard about Ms. Bolduc this evening and the answers to the questions asked of her were very good; he was impressed by Ms. Bolduc's "I will do whatever I can" statement, her open-mindedness, her integrity, and her stressed importance of adherence to law. These are some of the main things he values in someone that will serve on the Council. He stated each of the five candidates also seem to have those same values, but he felt Ms. Bolduc was the strongest of the five. He stated he feels she would be a great fit on the Council and would be able to elevate discussions regarding various issues. Councilmember Lisonbee stated she will support the nomination and the main reason is that she is looking for someone to replace former Councilmember Duncan because he was elected by the residents; as she has listened she feels there are others that could fill that position, but she feels Ms. Bolduc could as well and that she would do a very good job. Councilmember Peterson stated that if the reason for supporting Ms. Bolduc is that she will fill Mr. Duncan's position, the Council should have opted for Mr. Jensen or Mr. Pratt as both actually mentioned that during their presentation.

[9:45:35 PM](#)

Mayor Palmer stated that the most important thing to him is character; one's political view is important, but character is of utmost importance. He stated he feels every candidate has character, but what he liked about Ms. Bolduc was that her first comment was about integrity and he was impressed with that.

[9:46:31 PM](#)

Councilmember Gailey stated that he was not on the City Council when past vacancies were filled, but he referenced Councilmember Peterson's suggestion that the Council try to select someone that will receive unanimous support from the entire body. He stated that he feels there is merit and value in a Council that can sit down and work out issues that do not require one to set aside principle. He complimented his peers that are also members of the City Council; the purpose for him seeking election two years ago was to try to work with those that had already been elected to create an environment of cohesiveness and compromise because that did not previously exist in the community. He complimented former Councilmember Duncan and Councilmembers Johnson, Lisonbee, and Peterson as well as Mayor Palmer because he feels that in the last couple of years there has been a reestablishment of decorum that belongs in this City. He wondered if there is merit in trying to reach a unanimous decision. He asked Mayor Palmer if he would vote to support Ms. Bolduc in the event of a tie, to which Mayor Palmer answered yes. Councilmember Gailey reiterated he feels there is merit in the entire Council rallying behind the person that is ultimately selected and, therefore, he would also support Ms. Bolduc.

[9:48:42 PM](#)

Mayor Palmer stated there has been a motion and second to appoint Corinne Bolduc to the Syracuse City Council and he called for a vote. VOTING "AYE" – COUNCILMEMBERS GAILEY, JOHNSON, AND LISONBEE. VOTING "NO" – COUNCILMEMBER PETERSON.

[9:49:08 PM](#)

18. Swearing in of selected Councilmember

City Recorder Brown administered the oath of office to Councilmember Bolduc.

Councilmember Bolduc stated taking the oath made her somewhat emotional; her husband has taken the oath several times for his military service, but this is the first time she has taken the oath.

[9:50:42 PM](#)

Councilmember Johnson then stated he has been an action the Council took earlier this evening.

COUNCILMEMBER JOHNSON MADE A MOTION TO RECONSIDER RESOLUTION R15-31 APPOINTING DOUG PETERSON TO THE NORTH DAVIS SEWR DISTRICT BOARD OF TRUSTEES. COUNCILMEMBER LISONBEE SECONDED THE MOTION.

[9:51:34 PM](#)

Councilmember Johnson stated that when the initial vote was taken regarding the resolution he hesitated and he is now reconsidering his aye vote as it is weighing on his conscience. He stated he does not feel the vote he made is the correct one for him and he would like to discuss the issue further. He stated the Council now has an additional member and he

reiterated there is no guarantee Councilmember Peterson will be reelected and that is the reason he feels strongly about not appointing him to the Board.

[9:52:26 PM](#)

Councilmember Peterson stated he is sickened by this action. He stated this was blatantly planned; the fact that it was the only item Councilmember Johnson wanted to delay until after selecting a new member, and the fact that all members of the Council vote in the affirmative when the resolution was initially voted so that it could be reconsidered after another member was selected is sickening. Councilmember Johnson stated Councilmember Peterson is entitled to his opinion, but he feels more discussion is needed and the timing is wrong. He stated he mentioned his discomfort with the action in the work session meeting this evening. Councilmember Gailey disagreed and stated the initial action to appoint Councilmember Peterson to the Board is the correct action. Councilmember Lisonbee stated she also still has concerns about the appointment and she would like to see for the Council to appoint someone that is willing to put in time and effort. When Councilmember Duncan resigned his position on the City Council and the Board he indicated there was a lot of work that could be done regarding the stipend paid to the Board members as it is the highest allowed by State statute; she is not sure that issue has ever been considered, but she would like for the Board to consider lowering their salaries to make appointment to a Board position less of an arguing point. She added that this position is very important and she would like for whoever serves on the Board to advocate strongly for the Environmental Protection Agency (EPA) to consider the specific and unique ecosystem of the Great Salt Lake; otherwise the District will be forced to spend millions of dollars to improve infrastructure because the EPA has decided a specific micronutrient in the effluent of the District's water is too high. However, that micronutrient actually feeds the brine shrimp in the Great Salt Lake so it is providing a benefit to the ecosystem. The EPA is very unbending though there are some members of the Board that have spoken to them through State Legislators. She added she would also like to see someone appointed to the Board that does not vote for every fee and tax increase proposed to the Board as has happened in the past. She stated citizens have expressed concerns regarding fee or tax increases, yet the Board has voted unanimously to pass them. She stated she has expressed interest in serving on the Board on the past, but she no longer has that interest; if the Council were to consider appointing anyone else to the Board she would suggest it be the person that replaced Councilmember Duncan on the City Council. She stated it is a very small Board that is representative of a very large population and the Board is not carrying out their due diligence and that needs to start.

[9:56:36 PM](#)

Councilmember Peterson stated he is not sure this is an issue worth arguing, but he will not sit back when the truth is not being told. He noted he never voted for a tax increase on the Board; he has voted for a fee increase, but Councilmember Duncan did the same. He stated he also voted yes to every issue that was put before him. Councilmember Lisonbee stated she was not talking about Councilmember Peterson specifically, but she attended a meeting where a tax increase was passed with a unanimous vote. She pointed out that Councilmember Peterson did vote for all fee increases. Councilmember Peterson stated that is correct.

[9:57:22 PM](#)

Mayor Palmer stated this discussion is contrary to the appointment he recommended; the main reason he chose to recommend the appointment of Councilmember Peterson is that he has past experience and could begin attending meetings immediately with knowledge of what is occurring at the District. He then stated that he mentioned earlier in the meeting that character is the most important thing to him and he feels the motion to reconsider the resolution is a 'low blow' and that diminishes in his mind the character of certain individuals. He stated he believes in honesty; the appointment was made according to City rules and ordinances and he stands by his appointment.

[9:58:52 PM](#)

Councilmember Bolduc stated that she does not want to cause any contention, but this is a big problem. She is concerned with the fact that the Board members are paid the highest stipend allowed by Utah law. She noted she has friends in Cache Valley that own a brine shrimp company and they would be upset to know there is a threat to their business. She stated she has concerns, but she is not sure what else to say at this time. Councilmember Peterson inquired as to Councilmember Bolduc's specific concerns regarding his appointment to the Board. Councilmember Bolduc asked Councilmember Peterson if he has represented Syracuse well in bringing the opinions of the City to the Board and if he has had his own voice on the Board rather than simply following others. Councilmember Peterson answered yes; there have been instances where he voted in opposition to certain actions that may have been more impactful on the City due to the sewer plant's location. Councilmember Bolduc asked Councilmember Peterson if he feels attending a two hour meeting warrants the stipend he receives. Councilmember Peterson answered no, but noted that he puts just as much time into his position on the Board as he does in his position on the City Council. Councilmember Bolduc asked Councilmember Peterson if he has proposed a change in the stipend amount, to which Councilmember Peterson answered no. Councilmember Bolduc asked

why he has not proposed a change. Councilmember Peterson stated he feels the stipend is earned. Councilmember Bolduc asked if it would not be more appropriate to consider the average stipends of other Boards rather than simply selecting the highest allowed amount. Councilmember Peterson stated that this issue has never been raised until other City Councilmembers wanted to remove him from the Board and claims that he has not represented the City or taken pertinent issues to the Board is untrue because no one has ever asked him to take something back to the Board. Councilmember Bolduc again asked Councilmember Peterson why he has not recommended that the stipend be lowered. She noted it is also her understanding that Board members receive a life insurance policy and she is curious about why members feel they earn a \$400 per month stipend and a life insurance policy for a two hour meeting. Councilmember Peterson reiterated that he spends 10 to 20 hours per week doing things for the District and that is equivalent to the time he dedicates to the City; however, if he did not get paid for his service to the District he would still do it because he enjoys it. He added that he will never say that he has not earned the money that he is paid and he also does not believe the City Council earns a high enough stipend, though he would never recommend that it be increased. At one point he actually voted to decrease the pay of the City Councilmembers. He stated good Councilmembers and Board members spend a lot of time and put a lot of work into their position.

[10:02:52 PM](#)

Councilmember Lisonbee stated she thinks this is a good discussion and she appreciates the opportunity to have it with a full City Council. She stated she hopes that Councilmember Peterson is allowed to continue to serve on the Board he will take this feedback. She added she does not agree that Councilmembers are underpaid and if there were a proposal to raise taxes or fees she would be the first to offer to serve for no stipend. She stated she has donated to charity nearly every penny she has earned as a Councilmember; as a public servant and taxpayer in the City it is necessary to consider continual tax and fee increases the Sewer Board has passed and whether the money generated by those actions is being spent appropriately. She stated that when Councilmember Duncan resigned he raised the issue of annual trips to places like New Orleans; she has heard Board members say that the information they receive during the trip is the same year after year, but the taxpayers are paying for every member of the Board and District Administration to attend the conference and she is concerned about such expenditures as she feels they are irresponsible. She stated that feedback needs to be taken to the Board and honest discussion needs to take place. Councilmember Peterson agreed and noted that he has not heard this feedback before, though he has been told that he did not vote how the Council or citizens wanted him to vote; no one ever provided that feedback. Mayor Palmer stated that is one reason that he will be requiring Councilmembers to fill out documented reports regarding their individual assignments and those reports will become part of the public record of the City; the reason for that is that each Councilmember that is also serving on additional Boards needs to be accountable to the rest of the Council and the citizens. He reiterated that he feels Councilmember Peterson can be accountable and can serve on the Board appropriately. Councilmember Peterson stated it is unfortunate that every time this appointment is discussed the issue of the stipend is raised. He stated that he would be willing to serve for free as well, but he will not say that he does not earn the stipend because he dedicates a lot of time to the position.

[10:06:39 PM](#)

Councilmember Lisonbee noted the reason she seconded Councilmember Johnson's motion to reconsider was for the sake of discussion and she wanted to give the new Councilmember the opportunity to vote on this issue. She appreciates Councilmember Peterson's frank answers to the questions that were asked of him.

[10:07:18 PM](#)

Mayor Palmer stated there has been a motion and second to reconsider the resolution appointing Councilmember Peterson to the North Davis Sewer District Board of Trustees and he called for a vote. VOTING "AYE" – COUNCILMEMBERS BOLDUC, JOHNSON, AND LISONBEE. VOTING "NAY" – COUNCILMEMBERS GAILEY AND PETERSON.

[10:08:51 PM](#)

COUNCILMEMBER GAILEY MADE A MOTION TO ADOPT RESOLUTION R15-31 APPOINTING DOUG PETERSON TO THE NORTH DAVIS SEWR DISTRICT BOARD OF TRUSTEES. COUNCILMEMBER PETERSON SECONDED THE MOTION.

[10:09:11 PM](#)

Councilmember Johnson stated he will vote with his conscience this time and vote in opposition. Councilmember Lisonbee added that after the discussion that took place about the appointment she appreciates that Councilmember Peterson has indicated that he would be willing to take the feedback provided by the Council to the Board as well as truly consider the issues that have been raised tonight and in the past. She stated that if another member is appointed to the Board she hopes they will be willing to do the same. Councilmember Peterson stated that after hearing the Mayor was adding this

appointment to tonight's agenda he contacted the District to inquire about their upcoming meeting schedule and he was told they would be holding a budget meeting this Saturday; he has prepared for that meeting and has no problem raising the issue of the stipend during that meeting. He addressed Councilmember Bolduc and stated that he supports her in her appointment as a Councilmember; the reason that he voted in opposition to the motion to appoint her was that he felt slighted due to the fact that he declared his top three candidates, yet a motion was made to move right to the appointment rather than continue with further discussion. He stated he hopes Councilmember Bolduc will support him in his appointment to the Board.

[10:11:41 PM](#)

Councilmember Lisonbee noted she not only has concerns about the stipend the Board members are paid; she also has concerns about trips and retreats and she feels there are many budget items that can use a scouring. Councilmember Johnson stated he is most concerned about representation and she does not feel Councilmember Peterson can provide proper representation.

[10:12:11 PM](#)

Mayor Palmer stated there has been a motion and second to adopt the resolution appointing Councilmember Peterson to the North Davis Sewer District Board of Trustees and he called for a vote. VOTING "AYE" – COUNCILMEMBERS GAILEY AND PETERSON. VOTING "NAY" – COUNCILMEMBER JOHNSON.

[10:12:48 PM](#)

Councilmember Lisonbee engaged in discussion mid-vote and noted that she appreciates Councilmember Johnson raising this issue so that the discussion could take place with a full Council. She stated she feels good about sending Councilmember Peterson to the Board due to his commitment that he will take the feedback to the Board that has been provided tonight. She stated that in the past she has heard from citizens regarding their strong feelings that Councilmember Peterson should not be appointed to the Board and she has shared those strong feelings, but she feels this discussion has been valuable and she is now on the fence because she feels Councilmember Peterson is being sincere this evening.

[10:13:57 PM](#)

Councilmember Peterson stated he is not sure what issues people have with him other than the fact that he voted for a fee increase; he noted he only voted for the fee increase after a thorough examination of the need for the fee. He stated similar discussions have taken place among the City Council when discussing City fees. He noted that there has not been a tax increase since he has been involved with the Board and he cannot think of many other issues that anyone would have disagreed with him on. He stated that during the two years that he previously served on the Board and was making regular reports to the Council, no one approached him to disagree with him or to recommend that he take a certain issue back to the Board. Councilmember Bolduc stated that every fee that is levied is essentially a tax. Councilmember Peterson stated that he disagrees with that because fees are to pay for specific services while tax revenues can be used for nearly any purpose. Councilmember Lisonbee stated that this is a philosophical discussion, but in the past the Council has talked about fee increases for certain purposes in conjunction with lowering taxes to create a net zero loss or gain for residents; people are hurting and the economy has not fully recovered. She stated that if she were on the Board when a fee increase was recommended she would have asked what areas could be cut or reduced. It may have been possible to discontinue the practice of sending all Board members to New Orleans every year and use that money to supplement the need for a fee increase; even if that only generated a little amount of money it would have been symbolic of the fact that the Board was doing their part to make a difference. Every dollar matters and when residents see extravagance coupled with annual fee increases it is hard for them. Councilmember Peterson stated that the first fee proposal was a \$12 increase and he actually negotiated with the Board to spread the fee increase over a multiple year period so that it was not such a big hit for residents.

[10:18:06 PM](#)

Councilmember Gailey stated that all he knows of the District is Councilmember Duncan's service there; he was appointed to serve as the City's representative with the Wasatch Integrated Waste Management District (WIWMD) and he has not received any direction from the City Council in relationship to the capacity in which he has served for two years now. He stated he has sought that direction and it has not been provided; he also cannot recall any discussion or direction given to Councilmember Duncan while he was serving on the Board, though there may have been some discussions that took place offline. He stated he cannot speak to how things were happening when Councilmember Peterson served on the Board previously, but he cannot imagine it would have been much different. Perhaps the more formal requirements for Board positions will be beneficial. He concluded that he still believes that at this point in time the person who is best suited to represent the City on the Board is Councilmember Peterson and he understands where he comes from when he says he has not received direction from the Council regarding his position there. He concluded he supports Mayor Palmer's appointment of Councilmember Peterson to the Board. Councilmember Lisonbee thanked Councilmember Gailey for his comments and

noted that each time he reports regarding his participation on the WIWMD she listens very carefully and has been impressed with the level of detail and the movement and direction of the Board; they seem to be fiscally responsible.

[10:22:05 PM](#)

COUNCILMEMBER LISONBEE OFFERED A SUBSTITUTE MOTION TO ADOPT RESOLUTION R15-31 APPOINTING DOUG PETERSON TO THE NORTH DAVIS SEWR DISTRICT BOARD OF TRUSTEES, WITH HIS TERM EXPIRING DECEMBER 31, 2015 OR UNTIL HE IS OTHERWISE REPLACED. COUNCILMEMBER BOLDUC SECONDED THE MOTION.

[10:23:20 PM](#)

Councilmember Peterson stated he would be satisfied with the motion if there was a caveat that he would be allowed to continue with his appointment to the Board if his campaign for reelection to the City Council is a success. Otherwise he feels there may be another big fight at that time. Councilmember Lisonbee stated that she appreciates Councilmember Peterson's suggestion, but she stands by her motion because she would like to gauge her feelings about the appointment in January.

[10:25:06 PM](#)

Mayor Palmer reverted to the initial motion made by Councilmember Gailey to adopt the resolution appointing Councilmember Peterson to the North Davis Sewer District Board of Trustees. The Council was mid-vote when continued discussion ensued and he called for the vote on that motion again. VOTING "AYE" - COUNCILMEMBERS GAILEY AND PETERSON. VOTING "NAY" – COUNCILMEMBERS BOLDUC, JOHNSON, AND LISONBEE.

[10:26:19 PM](#)

COUNCILMEMBER LISONBEE RESTATED HER MOTION TO ADOPT RESOLUTION R15-31 APPOINTING DOUG PETERSON TO THE NORTH DAVIS SEWR DISTRICT BOARD OF TRUSTEES, WITH HIS TERM EXPIRING DECEMBER 31, 2015 OR UNTIL HE IS OTHERWISE REPLACED. COUNCILMEMBER GAILEY SECONDED THE MOTION; ALL VOTED IN FAVOR, WITH THE EXCEPTION OF COUNCILMEMBER JOHNSON WHO VOTED IN OPPOSITION.

[10:27:03 PM](#)

19. Councilmember reports.

No Councilmember made a report.

[10:27:09 PM](#)

20. Mayor's Report.

Mayor Palmer declined to provide a report.

[10:27:14 PM](#)

21. City Manager report

City Manager Bovero's report began at [10:27:28 PM](#)

At [10:29:57 PM](#) COUNCILMEMBER GAILEY MADE A MOTION TO ADJOURN. COUNCILMEMBER LISONBEE SECONDED THE MOTION; ALL VOTED IN FAVOR.

Terry Palmer
Mayor

Cassie Z. Brown, CMC
City Recorder

Date approved: October 13, 2015