

Minutes of the Regular meeting of the Syracuse City Council held on January 9, 2018 at 6:05 p.m., in the Council Chambers, 1979 West 1900 South, Syracuse City, Davis County, Utah.

Present: Councilmembers: Andrea Anderson  
Corinne N. Bolduc  
Dave Maughan (participated via telephone)  
Doug Peterson  
Jordan Savage

Mayor Mike Gailey  
City Manager Brody Bovero  
City Recorder Cassie Z. Brown

City Employees Present:

City Attorney Paul Roberts  
Finance Director Steve Marshall  
Community Development Director Brigham Mellor  
Police Chief Garret Atkin  
Fire Chief Aaron Byington  
Public Works Director Robert Whiteley  
Parks and Recreation Director Kresta Robinson

6:05:40 PM

1. Meeting Called to Order/Adopt Agenda

Mayor Gailey called the meeting to order at 6:05 p.m. as a regularly scheduled meeting, with notice of time, place, and agenda provided 24 hours in advance to the newspaper and each Councilmember. Councilmember Peterson provided an invocation and a local resident led the audience in the Pledge of Allegiance.

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COUNCILMEMBER BOLDUC MOVED TO REMOVE ITEM 7 FROM THE AGENDA AND ADOPT THE AGENDA WITH THAT CHANGE. COUNCILMEMBER ANDERSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

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2. Presentation of Syracuse City and Syracuse Chamber of Commerce "Award for Excellence" to Caroline Stringfellow and Gavin Reynolds for the month of January 2018.

The City wishes to recognize citizens who strive for excellence in athletics, academics, arts and/or community service. To that end, in an effort to recognize students and individuals residing in the City, the Community and Economic Development, in conjunction with the Syracuse Chamber of Commerce, present the recipients for the "Syracuse City & Chamber of Commerce Award for Excellence". This monthly award recognizes the outstanding performance of a male and female who excel in athletics, academics, arts, and/or community service. The monthly award recipients will each receive a certificate and be recognized at a City Council meeting; have their photograph placed at City Hall and the Community Center; be written about in the City Newsletter, City's Facebook and Twitter Feed, and the City's website.

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Chamber of Commerce Representative Keith Kennington noted both youth receiving the award for January 2018 were nominated by the staff of Syracuse Junior High.

Caroline Stringfellow:

Caroline was nominated for this award based on her determination on the field/court and off the court. Ability to balance school work and her many sports that she participates in on a daily basis. As Mr. Williams stated, "Caroline is a force to be reckoned with." Syracuse Junior High- three-year basketball member. Syracuse High School soccer member. La Roca soccer club member, that went undefeated. All Region MVP- Standard Examiner. All Area (entire state of Utah) Desert News, as a freshman. Honor roll 1st term.

Gavin Reynolds:

Gavin is an outstanding student, when I sent an email to teachers of 9th grade students many teachers stated what a positive influence Gavin has had on our school since enrolling at Syracuse Junior High this year. As

reported by Mrs. Stone: Gavin is independent. He does not require the approval of others and is his own person. He digs in when school gets tough, he is honest about his abilities and a great help to many of his peers. Gavin has been cast as Prince Charming in our school play the Brothers Grimm. Quite a few girls are excited about this. Gavin is also looking forward to being a member our Syracuse Junior Highs Wrestling team. Last summer he spent time at a Junior Leadership Summit. Active member of local Scouting group. Gavin was the Student Council President of his previous school. Maintains a 4.0 grade point average

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3. Presentation of token of recognition to former Mayor Terry Palmer.

Mayor Gailey stated that he and other members of the Governing Body and City staff have witnessed former Mayor Terry Palmer do so many great things for this community. Syracuse has always been a repository of good things and Terry's administration over the past four years has been nothing but good. He stated there are two recognitions tonight: one from the Governing Body and one from the City. He invited Councilmembers Anderson and Bolduc to address former Mayor Palmer.

Councilmember Bolduc stated that the City Council has framed the City flag that flew over City Hall during Mayor Palmer's tenure as Mayor. She and Councilmember Anderson presented the flag to Mr. Palmer.

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On behalf of the City, City Manager Bovero then presented former Mayor Palmer with an engraved clock in recognition of his service to the City over the past four years. He stated he is honored to be able to present the token of the City's appreciation; Mayor Palmer brought great leadership and passion to the office of Mayor and that bled into everything that staff did on a day to day basis.

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Mayor Gailey's wife, Jayne Gailey, then presented former Mayor Palmer's wife, Diane Palmer, with a gift basket and thanked her for her sacrifice and dedication to the City during former Mayor Palmer's tenure as Mayor.

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Mr. Palmer thanked the citizens of the City for the opportunity to serve as the Mayor for the last four years. He stated he loves this City and believes the current City Council is great and will do a lot of great things. The City of Syracuse will change, and a strong Council is very important. He stated that the City's staff is awesome; he has always worked with good people, but he cannot say he has worked with any better than the Syracuse City staff. He stated he is very grateful or the privilege he has had.

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Mayor Gailey then relayed a story to the audience to communicate an experience from his youth that taught him the importance of ethics and doing the right thing; as a child he shot a feral hen with his bb gun and later discovered that the hen had a clutch of chicks. His mother made him act as the surrogate hen for the chicks over the course of the next six or eight weeks. He stated that he learned that he had a right to do what he did in shooting the hen, but it may not have been the right thing. He stated that Stuart Potter, a former Chief Justice of the Supreme Court, said that ethics is knowing the difference between knowing what you have a right to and what is right to do. A character in the movie Wonder said, "when you have a choice between being right and being kinds, choose kind." He stated that the day he shot the feral hen, he was not being kind. He then made a brief statement about each member of the City Council; Councilmember Maughan is a thinker of big ideas, which is something this City needs. Councilmember Maughan is willing to 'get in the trenches' and make those big ideas happen. He stated that Councilmember Anderson is his sounding board and has been since he joined the City Council; she has an analytical mind and often sees flaws and strengths in reasoning that he misses. He stated Councilmember Bolduc is so kind and nurturing and he has never seen her make a decision without putting herself among the populace of the City and trying to decide from her heart. He stated Councilmember Savage has so much energy and he single-handedly revitalized the City's Community Emergency Response Team (CERT) Program. He has organized a mock disaster scheduled for April 21 and it will put the City's ability to respond to an emergency on display. He concluded Councilmember Peterson is a life long Syracuse resident and he knows the flavor and taste of Syracuse. This is a wonderful town that has changed so much over the decades and he looks forward to continuing to emphasize the importance of kindness and furthering the gentle nature of the City.

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4. Public comment.

There were no public comments.

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5. Approval of Minutes:

The following minutes were reviewed by the City Council: Work Session of November 14, 2017, and the Regular Meeting and Work Session of December 12, 2017.

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City Recorder Brown reported Councilmember Maughan contacted her to point out a needed correction to the December 12 business meeting minutes relating to the amount of money allocated for the Centennial Park splash pad project. She stated the error has been corrected and she asked that the Council consider approval of the amended version of that document.

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COUNCILMEMBER SAVAGE MADE A MOTION TO APPROVE THE MINUTES LISTED ON THE AGENDA, AS AMENDED. COUNCILMEMBER ANDERSON SECONDED THE MOTION.

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6. Authorize Administration to award Bluff/Gentile waterline project.

A staff memo from the Public Works Director explained this project consists of replacing the existing 6” culinary water main with a new 12” main on Bluff Road from 1000 West Street to Gentile Street and on Gentile Street from Bluff Road east to the City border. In addition, the existing 6” secondary main in Gentile Street will be replaced with a 12” main on Gentile Street from Bluff Road east to the City border. It is anticipated that the construction will begin in the spring and will be completed by the summer of 2018. Bids were opened on December 21, 2017. There were eleven bids received, with the low bidder being B&K Fox Contractors, Inc. with a total bid amount of \$503,995.95. The funding for this project will come from the Culinary and Secondary Water Capital Funds in the City budget.

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City Manager Bovero reviewed the staff memo.

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Councilmember Bolduc asked if the City has worked with the recommended contractor before, to which Mr. Bovero answered no, but indicated City staff has checked references for the contractor.

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Council discussion centered briefly on the scope of the project and the need for the waterline upsize to address growth in the City.

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COUNCILMEMBER BOLDUC MOVED TO AUTHORIZE ADMINISTRATION TO AWARD THE BLUFF/GENTILE WATERLINE PROJECT TO B&K FOX CONTRACTORS, INC. COUNCILMEMBER PETERSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

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7. Proposed Resolution R18-02 amending the City Council Rules of Order and Procedure related to Mayor Pro Tem appointments.

A staff memo from the City Attorney explained this resolution has been proposed by Mayor Gailey as a codification of the long-standing practice of appointing Mayors pro tem on a rotating basis, largely based upon the Councilmembers’ tenure in their terms. The Mayor pro tem position has generally been appointed to a Councilmember with the least amount of time left in their term. In the case of a tie (which occurs frequently), the appointment goes to those whose last names come first in the alphabet. The next in line, either alphabetically or through seniority, is appointed Second Mayor pro tem, with Third Mayor pro tem following the same pattern. On the following year, if the councilmember is still serving the same term, the Councilmember who served as Second Mayor pro tem in the prior year is appointed as Mayor pro tem in the new year, with the Third Mayor pro tem advancing to Second Mayor pro tem. The next senior Councilmember (with the same tie-breaking alphabetical criteria) is appointed Third Mayor pro tem. Once a Councilmember is appointed Third Mayor pro tem, they would remain in the rotation, even if there was a switch in alphabetical priority through resignation or special election. Once a Councilmember has been appointed Mayor pro tem, they generally are not eligible to serve in any subsequent Mayor pro tem positions during that same term. If re-elected, they re-enter the rotation when their new term begins. For illustrative purposes, assume the following:

Terms 2018-2021, 2022-2025

Terms 2016-2019, 2020-2023

Councilmember Alpha  
 Councilmember Beta

Councilmember Charlie  
 Councilmember Delta  
 Councilmember Epsilon

The following chart demonstrates the rotation:

Year	Mayor Pro Tem	2 <sup>nd</sup> Mayor Pro Tem	3 <sup>rd</sup> Mayor Pro Tem
2018	Delta	Epsilon	Alpha
2019	Epsilon	Alpha	Beta
2020	Alpha	Beta	Charlie*
2021	Beta	Charlie*	Delta*
2022	Charlie*	Delta*	Epsilon*
2023	Delta*	Epsilon*	Alpha*
2024	Epsilon**	Alpha*	Beta*

\* Second Term \*\* Third Term

While resignation of positions, declining an appointment, or the switching of terms can complicate the process, this is the basic rotation that is designed to give councilmembers the opportunity to serve in these positions.

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This item was removed from the agenda.

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**8. Public comments.**

There were no public comments.

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**9a. Proposed Resolution R18-01 appointing Mayor Gailey to the Administrative Control Board of the Wasatch Integrated Waste Management District (WIWMD).**

An administrative staff memo explained the City has the opportunity to appoint one of its members to serve on the Wasatch Integrated Waste Management District (WIWMD) Administrative Control Board. Mayor Gailey (formerly Councilmember Gailey) has served in this capacity since February of 2014 and has expressed his desire to be reappointed to the position. The WIWMD Board meets the first Wednesday of the month at 5:00 p.m. at its offices located at 1997 E. 3500 N. in Layton. Staff has drafted Proposed Resolution R18-01 to appoint Mayor Gailey to the position.

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COUNCILMEMBER SAVAGE MOVED TO ADOPT RESOLUTION R18-01 APPOINTING MAYOR GAILEY TO THE ADMINISTRATIVE CONTROL BOARD OF THE WASATCH INTEGRATED WASTE MANAGEMENT DISTRICT (WIWMD). COUNCILMEMBER BOLDUC SECONDED THE MOTION; ALL VOTED IN FAVOR.

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**9b. Proposed Ordinance 2018-01 amending Section 10.28.220 of the Syracuse City Code pertaining to dedicated walkways in new developments.**

A staff memo from the Community and Economic Development (CED) Department explained there are locations all over the city where walkways between properties exist. The intent of their existence is to provide passage ways for pedestrian and bike transit options to schools, churches, parks, and adjoining neighborhoods. These walkways are presented in SMC 8.15.010 (D). The council has discussed this ordinance at length and are proposing some clarification. The Planning Commission has provided a recommendation for your approval. The code presently reads:

(D) Dedicated walkways through the block may be required where access is necessary to a point designated by the Planning Commission. Such walkways shall be a minimum of six feet in width, but may be required to be wider where determined necessary by the Planning Commission. The developer shall surface the full width of the walkway with a concrete surface, install a chain link fence or its equal at least four feet high on each side and the full length of each walkway and provide, in accordance with the standards, rules, and regulations, barriers at each walkway entrance to prevent the use of the walkway by any motor vehicle or by any non-motorized vehicle wider than four feet.

The feedback from the Council regarding changes were as follows:

- Keep non-opaque fencing but not necessarily chain link, for safety
- Prohibit opaque fences on adjacent properties
- Change ordinance to provide example reasons why walkways could be required • No winter maintenance signs, maintenance calls to the City
- Asphalt or concrete allowed for walkways.

This feedback informed the following proposed ordinance language:

- The Planning Commission may require pedestrian walkways to be constructed within a development, to facilitate access to designated points of interest. Such walkways increase pedestrian safety, reduce travel time, improve neighborhood connectivity, and encourage walking. Points of interest may include, but are not limited to: churches, civic destinations, schools, adjoining neighborhoods, parks, and commercial areas. The Planning Commission shall designate points of interest that will require a pedestrian walkway connection during the preliminary plat or site plan approval stage of entitlement.
- Walkways shall be designed to be a minimum of six feet up to nine feet in width to allow adequate 2-way passing but may be required to be wider where determined necessary by the Planning Commission or city administrative land-use authority based on estimated usage. The developer shall surface the full width of the walkway with either concrete or asphalt.
- Fencing is not required, however if fencing is installed next to the trail it is required to be chain link or 50% open rail/slat vinyl. An additional six inches of concrete is required on each side of the walkway to embed the base of the fencing posts. All other non-open fencing must be offset 10 feet from the trail.
- Maintenance of the walkway will be the responsibility of either the subdivision's HOA, or the City if an HOA does not exist. Snow removal is not necessary for walkways, and signage notifying pedestrians of the lack of winter maintenance shall be prominently placed at the entrances to the walkways.
- Please refer to the following image for the walkway dimensions.

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COUNCILMEMBER SAVAGE MOVED TO ADOPT ORDINANCE 2018-01 AMENDING SECTION 10.28.220 OF THE SYRACUSE CITY CODE PERTAINING TO DEDICATED WALKWAYS IN NEW DEVELOPMENTS. COUNCILMEMBER BOLDUC SECONDED THE MOTION; ALL VOTED IN FAVOR.

[6:45:05 PM](#)

#### 10. Councilmember Reports.

At each meeting, the Councilmembers provide reports regarding the meetings and events they have participated in since the last City Council meeting. Councilmember Savage's report began at [6:45:11 PM](#). He was followed by Councilmembers Anderson, Maughan, Bolduc, and Peterson.

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#### 11. Mayor Report.

Mayor Gailey's report began at [6:56:56 PM](#).

[7:01:36 PM](#)

#### 12. City Manager Report.

City Manager Bovero's report began at [7:01:40 PM](#).

[7:05:26 PM](#)

13. Consideration of adjourning into Closed Executive Session pursuant to the provisions of Section 52-4-205 of the Open and Public Meetings Law for the purpose of discussing the character, professional competence, or physical or mental health of an individual; pending or reasonably imminent litigation; or the purchase, exchange, or lease of real property.

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City Council Regular Meeting  
January 9, 2018

COUNCILMEMBER BOLDUC MADE A MOTION TO CONVENE IN A CLOSED EXECUTIVE SESSION PURSUANT TO THE PROVISIONS OF SECTION 52-4-205 OF THE OPEN AND PUBLIC MEETINGS LAW FOR THE PURPOSE OF DISCUSSING THE PURCHASE, EXCHANGE, OR LEASE OR REAL PROPERTY AND PENDING OR REASONABLY IMMINENT LITIGATION. COUNCILMEMBER SAVAGE SECONDED THE MOTION; ALL VOTED IN FAVOR.

The closed session began at 7:05 p.m.

The meeting reconvened at 7:50 p.m.

At 7:50 p.m. COUNCILMEMBER PETERSON MADE A MOTION TO ADJOURN. COUNCILMEMBER ANDERSON SECONDED THE MOTION; ALL VOTED IN FAVOR.

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Mike Gailey  
Mayor

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Cassie Z. Brown, MMC  
City Recorder

Date approved: February 13, 2018